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TRANSCRIPTION OF THE

COMMISSION OF INQUIRY

MARIKANA

BEFORE TRIBUNAL

THE HONOURABLE MR JUSTICE FARLAM (RETIRED) - CHAIRPERSON MR TOKOTA SC
MS HEMRAJ SC

HELD ON

DAY 67 26 MARCH 2013 PAGES 7103 TO 7228

HELD AT

CIVIC CENTRE, RUSTENBURG, NORTH WEST PROVINCE



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Page 7103 Page 7105 [PROCEEDINGS ON 26 MARCH 2013] GENERAL PHIYEGA: I presume those are 2 [09:43] CHAIRPERSON: The National Commissioner part of what was happening there but I want to underscore was delayed in the traffic, which is why we're starting 3 3 this more that my statement had nothing to do with those, 4 late. Mr Malindi, I was going to call on you to say with the killings. 5 5 something this morning. MR MADLANGA SC: Is it not so that the MR MALINDI: 6 Thank you, Chairperson. 6 protesters who were killed on 16 August 2012 were killed as 7 Chairperson, I'm unable to deal with that matter 7 part of the police crowd management on the 16th, if I were 8 immediately. May I be permitted to deal with it as soon as 8 to just stay focused on the 16th for now? 9 9 I'm able to during the course of the day? GENERAL PHIYEGA: Yes, they were but I CHAIRPERSON: 10 Yes, certainly. 10 requested when I led my evidence that the whole statement 11 MR MALINDI: Thank you, sir. 11 be played because to cull out that alone and not read my 12 CHAIRPERSON: National Commissioner, 12 statement in context, narrows the engagement. 13 13 you're still under oath. Mr Madlanga, I think you're still MR MADLANGA SC: To be sure I understand 14 cross-examining. you, so you say you made that statement saying you did very 15 MANGWASHI VICTORIA PHIYEGA: well in the crowd management at Marikana on the 16th of CROSS-EXAMINATION BY MR MADLANGA SC (CONTD.): August but excise from what I'm saying the killings that 16 17 Yes, Mr Chairman, thank you. Commissioner, yesterday I 17 you committed? Do I understand you correctly, is that what 18 took you through what I said is material or matter that may you are - is that the answer you are giving? 19 19 be gleaned from material received from SAPS. Now I want to GENERAL PHIYEGA: No, you do not 20 make certain propositions to you regarding that, the matter 20 understand me well. 21 that I say is gleaned from the SAPS material. General, 21 MR MADLANGA SC: What are you saying 22 22 then? Make me understand. would you say that in a situation where some of the 23 protesters may have been killed when some SAPS members 23 GENERAL PHIYEGA: I have replied to say 24 might have been firing in response to "friendly fire" by 24 the statement that you mentioned did not make reference to 25 other SAPS members, would you say that such a scenario the deaths. It made reference to the processes, to the Page 7104 Page 7106 prescripts, to the standard operating procedures that the 1 represents the best of responsible policing? 2 police followed in doing their work. I have also said that 2 **GENERAL PHIYEGA:** My first response would 3 be that I'll give you the context of that statement because 3 it, the request to play this statement in its totality when I led my evidence was important, so that the total context 4 I made it. The police, in my opinion, followed the 5 be taken into account. 5 prescripts, the protocols of what they were supposed to follow and that statement had nothing to do with the 6 MR MADLANGA SC: 6 Commissioner, let us not 7 7 deaths. run around in circles. You say -8 8 MR MADLANGA SC: What did that statement CHAIRPERSON: Sorry, Mr Madlanga – just 9 9 deal with or what was it concerned with? on a housekeeping basis to interrupt you before you proceed 10 **GENERAL PHIYEGA:** 10 with the point you're making. We have on our tables, on It meant that the police did their work according to police plans, according 11 our table, and I take it others have as well, a three page 11 to their protocols, according to their prescripts, it did 12 document which is headed "General Phiyega, alright, good 12 13 not make reference to the deaths. 13 morning, good morning." Am I correct in assuming that 14 MR MADLANGA SC: 14 that's a transcript of the video clip which was shown to us What work were you 15 15 referring to? when the National Commissioner gave evidence-in-chief, 16 **GENERAL PHIYEGA:** The policing of the 16 which is WW6? Is that correct? As far as I'm aware, this 17 public order and the processes that were followed 17 transcript has not got an exhibit number, so if I'm wrong 18 throughout. I mean I needed to talk to them about that. 18 on that I'd be pleased to be corrected. If I'm not, I

> 22 MR MADLANGA SC: Yes. Yes. Mr Chairman. My talk was related to 23 you are quite correct. It's a transcript of WW6. 24 CHAIRPERSON: Of WW6? 25 MR MADLANGA SC: Yes.

think we should give it an exhibit number because I take it

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it's going to be referred to in what follows in your cross-

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examination.

Policing of - you say of

Including all of the

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MR MADLANGA SC:

GENERAL PHIYEGA:

management at Marikana?

MR MADLANGA SC:

the public order. Are you referring to the crowd

all the work that they'd been doing in Marikana.

killings before and up to 16 August 2012?

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Page 7107 Page 7109 CHAIRPERSON: Shall we make - if Ms moving into the professional guidelines, according to the 1 Pillay will permit us, may we mark it FFF12? work that has been done because I had already addressed the 2 3 3 MS PILLAY: That's correct, Chair, it is deaths. FFF12. 4 4 MR MADLANGA SC: Open quote, "whatever 5 CHAIRPERSON: 5 The other suggestion is we happened," close quote. What are you referring to there? make it WW6.1, which would be better? 6 GENERAL PHIYEGA: I mean the work they 6 7 MS PILLAY: 7 We haven't marked any of the have done and it's precisely what I'm talking about to say 8 8 other transcripts in sequence in accordance with the video the prescripts, the processes, that's what I'm saying. 9 9 also. If precedent is to be followed it would be FFF12. MR MADLANGA SC: Commissioner, prescripts 10 CHAIRPERSON: I've marked it accordingly. 10 don't do anything, prescripts prescribe, prescripts tell 11 MR MADLANGA SC: May I -11 you what you may do. The people who actually do something 12 CHAIRPERSON: 12 will be operational people, so what were you referring to I interrupted you, you were busy with a question. You've got to start - neither I nor if you were not referring to that which the police 13 13 the National Commissioner, I'm sure, can remember what, how themselves did in terms of prescripts? What were you 14 14 15 the question began. referring to? MR MADLANGA SC: As part of the 16 CHAIRPERSON: Mr Semenya has an 16 housekeeping, Mr Chairman, may I refer to - let me see, 17 objection. Yes, Mr Semenya? 17 18 roughly about halfway through the page -MR SEMENYA SC: Yes, Chair. This is 19 CHAIRPERSON: Well, first of all let's 19 argumentative. The witness has explained more than thrice 20 make sure that the National Commissioner has a copy of the what she meant by it. I can understand if Mr Madlanga 21 document. doesn't like the answer but we cannot be just argumentative 21 22 GENERAL PHIYEGA: 22 like that around the same point. I do, Judge. 23 MR MADLANGA SC: This is, this transcript 23 CHAIRPERSON: What do you say about that, 24 was given to the evidence leaders by SAPS. Let me just 24 Mr Madlanga? 25 place that on record. There's a line roughly about halfway 25 MR MADLANGA SC: Mr Chairman, I take Page 7108 Page 7110 through the page that starts, "I come before you to strong exception to this, it's totally uncalled for. Mr 1 2

- actually say" and it goes on to say, "Trying as it may be, Chairman, I do not just have to stop because Mr Semenya has
- mourning as we are, let us take note of the fact that heard enough on one question. This witness has not
- whatever happened represents the best of responsible
- policing." You will notice, Commissioners, that I've 5 it is that she is talking about. What exactly was this,
- skipped the word "we" that appears between "happened" and
- 7
- 7 "represents" and I've also inserted the "s" at the end of
- 8 "represent." Those are corrections that the evidence
- 9 leaders agreed to with Mr Semenya for SAPS. General, I was
- 10 at the point where I was saying let us not move around in
- circles. If you say that what you were referring to was 11
- 12 the crowd management at Marikana and all that the police
- 13 did in terms of following prescripts and so on and all of
- 14 the other things that you mentioned, by implication that
- must include the killings because the killings were part of 15
- that crowd management. It just must include that by 16
- 17 implication, do you not agree?

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- 18 **GENERAL PHIYEGA:** Let me say I don't
- 19 agree with the way you put it because that middle sentence,
- if you read it from the beginning it will tell you certain
- 21 things. It says, "I come before you" actually to say
- 22 "trying as it may be, mourning as we are" and I'm not
- talking about making that statement now. I made that
- 24 statement that day. I have said "trying as we are,
- 25 mourning as we let us take note" and there I was then

- answered the question. I want to get to the bottom of what
- 6 what exactly was this, was it, that represents the best of
 - responsible policing?
- 8 CHAIRPERSON: He's asked the question -
- 9 MR MADLANGA SC: She has not answered -
- 10 she keeps referring to prescripts and so on and so on and
- yet what I want to get to the bottom of is what the people 11
- 12 did. Prescripts do not do anything.
 - CHAIRPERSON: Right, I've heard you. Mr
- 14 Semenya -

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- 15 MR SEMENYA SC: Chair, if the question is
- 16 what did you mean by it, she says I meant the work they did
- 17 according to the prescripts, that's an answer. It's the
- 18 one Mr Madlanga doesn't like but we can't have the same
- 19 question to give it a meaning that would suit Mr Madlanga.
- 20 MR MADLANGA SC: I want that work, I want
- 21 that work, what is that work? That is what I want to get
- 22 to the bottom of.
 - CHAIRPERSON: I'll allow the question as
- 24 you've now phrased it.
- 25 MR MADLANGA SC: Commissioner, I repeat,

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Page 7111 prescripts do not do anything, so if you say the police did ability the questions that I've been given and I do not work in terms of the prescripts, what is that work? What agree with the statement that has been given. 2 is it that they did in terms of the prescripts? 3 3 CHAIRPERSON: What - counsel has said 4 GENERAL PHIYEGA: The work that we did on 4 he's not going to ask you any more questions on this point, 5 the 16th is well articulated in this Commission and it has he's just telling you that he's going to advance certain been submitted through our presentation. It talks clearly submissions at the end of the hearing, so you can comment 6 6 7 7 about what we did on the 16th. if you wish. You've made your comment, I think, so I think 8 CHAIRPERSON: 8 I take it the work, that we can now move on. 9 9 includes the killing of the 16 people on the first site and [10:03] MR MADLANGA SC: Just in case I might the others at the second site, would that be correct? 10 have given a wrong impression, Mr Chairman, Commissioners, 10 I'm not as yet stepping off the subject of representing the GENERAL PHIYEGA: 11 11 Judge, I did not 12 best of responsible policing -12 celebrate the death of people by what I said. I had 13 CHAIRPERSON: 13 already said in my statement that mourning as we are -I see, okay. 14 because that's where I was recognising the deaths and then 14 MR MADLANGA SC: I'm only, no - no, I 15 15 understand -I moved on to the work that has been done -16 CHAIRPERSON: You did say you were going 16 CHAIRPERSON: You see - no, no to argue at the end of the -17 GENERAL PHIYEGA: - the crowds that have 17 18 been there, the people that have been there, all the MR MADLANGA SC: Yes, yes. 19 formation, the plan that we have shared with you, that's 19 CHAIRPERSON: - at the end of the case. 20 the work I'm talking about. 20 MR MADLANGA SC: Yes. I'm only stepping 21 off it insofar as the firing in response to friendly fire CHAIRPERSON: 21 No, no, I understand that 22 but what I want to know is, does that phrase "the work you 22 is concerned. 23 23 CHAIRPERSON: did" include the shooting of the 34 people? Yes, you've been concerned 24 24 **GENERAL PHIYEGA:** No, Judge. with that point up to now -25 CHAIRPERSON: 25 Thank you. MR MADLANGA SC: Yes, yes. Page 7112 MR MADLANGA SC: 1 1

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It includes the crowd management at Marikana on the 16th, you say.

3 GENERAL PHIYEGA: Yes.

MR MADLANGA SC:

4 The people who were

5 killed on the 16th at both scenes were killed during that

6 crowd management, in the execution of that crowd 7

management, not so?

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8 **GENERAL PHIYEGA:** That was the product.

9 We will submit - I will MR MADLANGA SC:

not argue this further, or rather I will not ask you 10

11 further questions on this further, but we will submit at

12 the end, Commissioner, that it was actually irresponsible

13 of you and more so that you said during my cross-

14 examination today or yesterday that you still stand by what

15 you said here, we will submit that it was irresponsible of

you to have made such a statement and to continue to make

17 it. That is a statement that says whatever happened

18 represents the best of responsible policing, in the face of

an acceptance by SAPS itself that some protesters may have

been killed when some SAPS members might have been firing

in response to "friendly fire" by other SAPS members. It

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was irresponsible of you and it continues to be, if you say

you stand by that even today.

GENERAL PHIYEGA: I would plead with the

25 Judge to note that I have answered to the best of my

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Page 7113

CHAIRPERSON: And the Commissioner I

think has given her answer. There's no point in repeating

the point. If it's a good point when made already, it

remains a good point. If it's a bad point so far it's not

going to become a better point by repeating it. 5

MR MADLANGA SC: If the SAPS analogue

radio network on the 16th was of such a nature that it made

8 it either impossible or near impossible for the overall

9 commander to follow what was happening, to such an extent

10 that as SAPS's own expert says, he was not in a position to

11 make a very crucial call, that is a call to halt the

12 operations, would you say such a problematic radio network

13 that presents such problems represents the best of

14 responsible policing?

15 GENERAL PHIYEGA: I'll answer your question in two parts. The first one is that I've answered

17 you on the radio issue to say I'm sure the commander would

18 be able to address that when he leads his evidence and when

19 he is questioned here. The second part is that if I take

20 that statement in context and understanding the fact that

the radio issues that you are raising are still to be

answered, the statement I made on that day had no knowledge

23 of these radio issues that you are referring to and at this

24 point in time I'm sure when that answer is given by the

commander, maybe one can be able to sit and say this

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Page 7115 responsible policing in relation to prescripts, in relation 2 to processes, did it add value or not add value. 3 MR MADLANGA SC: General, I'm sure you 4 remember that yesterday the Chairman quite correctly raised 5 it with you whether you accept that what Mr de Rover says in his statement with regard to the radio network and all 6 7 that happened in connection therewith, he received that information from SAPS members. Do you remember that being 8 9 raised by the Chairman yesterday? 10 GENERAL PHIYEGA: Yes, I do. MR MADLANGA SC: 11 And do you agree that it must be so because there's nowhere else you would have 12 gotten that from? 13

14 GENERAL PHIYEGA: Yes, I do. 15 MR MADLANGA SC: Coming to your response

that it's more the relevant commander who should respond to 16

17 the question that I am raising, General, I am not asking 18

you about whether indeed this radio network was in the

19 state that we are told it was in. What I'm asking you is,

20 based on the facts that appear from what Mr de Rover says,

21 which facts he must have received from SAPS members - based

22 on those facts, do you continue to say that if that radio

23 system was as has been described, do you continue to say

24 that that represents the best of responsible policing?

25 GENERAL PHIYEGA: I think I have given

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the best of my answer, trying any further would take away 1

from what I believe in and what I think is the best 2

3 response to your question .

4 MR MADLANGA SC: Are you suggesting that 5 you do not accept that Mr de Rover was given the correct

facts perhaps? 6

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GENERAL PHIYEGA: I have answered you to say I am aware that he got the information from us and I've also agreed yesterday and today and you've asked me the question that you've asked me and I've given you my answer and I think that's the best answer I can give. Beyond this really I would be getting into a territory that is not giving you what I think is the best answer to give.

14 MR MADLANGA SC: What territory is that? 15 Is that a territory best left for the commander?

16 MR SEMENYA SC: Chairperson, the witness

17 requires protection, with respect.

18 CHAIRPERSON: - about protection. He 19 wants to know what kind of protection she means, I don't

think there's anything wrong with that question but sorry, I'm putting it wrongly. The question he was asking

21 her was a follow-up on an answer she gave, he's tried to

elucidate the meaning of it, as I understood the question.

24 If I understood it correctly, it's in order. If I didn't

25 understand it correctly, you'd better address me further.

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MR SEMENYA SC: Chair, the witness has said to this battery of questions, I am giving you the best

answer I can on that subject. How far beyond that can a witness be pushed? We may not like what the answer is, we

5 will argue on the strength of that if Mr Madlanga is so

6 inclined but can a witness be pushed beyond saying, I've

7 given you the best I have?

8 CHAIRPERSON: Mr Madlanga, I -9 MR MADLANGA SC: This is my first

10 experience -

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CHAIRPERSON: I thought you were - just stop - I was, my understanding was, the question you asked was intended to elicit from the witness further elucidation as to what she meant by what she was saying. Mr Madlanga sorry, Mr Semenya puts a different emphasis on it. Perhaps you can rephrase your question and I can listen carefully this time and make sure I don't misunderstand it and then I will decide on -

19 MR MADLANGA SC: Yes -

20 CHAIRPERSON: - further argument, whether

21 you may proceed.

22 MR MADLANGA SC: Yes. Mr Chairman. 23 speaking for myself I am in the dark, completely in the

24 dark as to what territory the witness is referring to. She

says that if she attempts to answer the question then she

Page 7118

will stray into territory, I forget what territory she -

and what I was doing was to try to understand what

3 territory she's talking about. Perhaps my learned friend

4 Mr Semenya knows what territory she's talking about, I

5 don't and I'm seeking clarity on that and so far as I'm

6 concerned, so far as I'm concerned this witness has still

not answered the question but I will start by following up

on the clarification that I'm seeking, Mr Chairman.

CHAIRPERSON: I think to seek clarification on the answer that was given is in order and I allow that question, but there is force, of course, in what Mr Semenya says also and that is if the witness says something that you are going - which you say you will have to show by argument to be incorrect, there isn't much point in rehearsing the argument with her now. There are certain - sometimes a witness will give an answer and that's the answer. If the answer is wrong, it's a matter for argument

17 18 later. There I – but having said that, I'll allow you to

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proceed with your question seeking elucidation as to what 20 is meant.

21 MR MADLANGA SC: Thank you, Mr Chairman. 22 I don't mean to be disrespectful but I disagree with what

23 you say. The rule about you stopping once you have been 24 given a response, I know that to apply when one is cross-

examining on matters that relate to credibility and that is

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- not what I'm about here. If may I continue, Mr Chairman?
- 2 Cross-examination is exactly meant to try to dislodge a
- 3 witness from a position that the cross-examiner believes
- 4 the witness should be dislodged from and until and unless
- 5 it shown why and how that attempt at dislodging the witness
- from that position, I see nothing wrong with yes, of 6
- 7 course one cannot, there are limits, one cannot do it ad
- nauseam and at this stage I was nowhere near doing it ad 8
- 9 nauseam.

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10 CHAIRPERSON: Well, I have to give -

> MR MADLANGA SC: This was the first

12 answer, this was the first answer to that question and the 13 witness gave what I daresay was in fact an evasive response

14 to my question.

15 CHAIRPERSON: I haven't yet given a ruling adverse to you, so you don't have to get excited and 16

17 address me further on the point. I've said I'll allow you

18 to ask a question by way of elucidation. The only point I

19 made was, a point is sometimes reached where further cross-

20 examination on a particular point takes the matter no

- 21 further and it can rather be left over for argument.
- 22 Whether that stage has yet been reached is a matter upon
- 23 which I've not yet given a decision and so I suggest you
- 24 proceed until you are faced with an adverse ruling or an
- 25 objection which would lead to an adverse ruling, in which

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- case the matter can be dealt with fully. It may not it 1
- 2 may perhaps not be necessary for us to do that but please
- 3 proceed with your cross-examination on the lines I've
- 4 indicated.
- 5 MR MADLANGA SC: General, you referred to
- some territory that you do not want to stray into. What 6
- 7 territory is that?

GENERAL PHIYEGA: 8 I'll give you two parts

9 of my question. I spoke about the radios and all those and

I've said that's an area that I think the commander should 10

11 come and ask and that's the territory I'm referring to in

12 my second part of the answer.

13 MR MADLANGA SC: And about the commander,

14 are you talking about the commander coming here to address

whether or not there was indeed a malfunction with the

radio network or what exactly are we talking about in that 16

17 regard?

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18 GENERAL PHIYEGA: Yes, because you were

19 asking me a question in relation to that.

> MR MADLANGA SC: I'm not asking you about

21 whether or not there was in fact a malfunction, I'm not

22 asking you about that. Therefore your response about the

commander being the person suited to address that does not

24 come into the equation. This is what I'm asking you. Mr

25 de Rover, possibly informed by that commander or by whoever 25 Page 7121

- else within SAPS, says that the analogue radio network of
- SAPS was in such a state that it made it impossible for the
- overall commander to make a crucial call which was to halt
- the operation after the killings at scene 1. Now, based on
- those facts that are stated and not asking you to comment
- 6 on them in the sense of was it so or not so, was the radio
- 7 network indeed malfunctioning, I'm not asking you about
- 8 that. I'm saying accepting what Mr de Rover says, based on
- 9 what SAPS itself has told him, would you say that a radio
- 10 network that malfunctioned in that serious manner in a huge
- 11 operation of that manner, would you say that that

12 represents the best of responsible policing?

13 **GENERAL PHIYEGA:** I'm not able to give 14 that judgment because, a) I have said the commander will

15 talk about the radio and 2), de Rover doesn't listen to us

and regurgitate what you are saying. He's an expert, he

17 must come and talk for his facts. On that basis I still

say the answer that I've given you is based on those issues

19 because I cannot answer for those two people and making an

20 inference and interpretation of that would be wrong of me.

21 I would be very remiss of my responsibility.

22 MR MADLANGA SC: I will take you back to

23 paragraph 13, 1-3 of Lieutenant-Colonel Gaffley's statement

24 which I read to you yesterday. That is FFF10,

Commissioners. Again, National Commissioner, would you say

Page 7122 that in a situation where, according to Lieutenant-Colonel

Gaffley, SAPS members who were firing shots from different

directions could even have shot each other, would you say

4 that such a situation represents the best of responsible

5 policina?

6 GENERAL PHIYEGA: I have answered you

7 yesterday on the very same question, indicating that the

8 statement of Gaffley does make reference to the fact that

9 there were people who were shooting who he could not

10 identify and that's where we discussed quite at length, the

11 "may" answer that I gave you yesterday and I still find it,

12 it's still the same facts. I'm not able to change my

13 position. I'm still saying may, with "may" underscored

14 because there are possibilities both ways.

15 MR MADLANGA SC: Just to make sure I

16 understand you, so to you it would still have represented 17 responsible policing even if some of the SAPS members had,

18 as a matter of fact, shot other SAPS members, injured and

19 even possibly killed them. Would that still, according to

20 you, have represented responsible policing?

21 GENERAL PHIYEGA: Because it is a

presupposition and particularly because of that "may," I'm

23 not able to give you a definite answer on that one and I 24 think it would be irresponsible of me to do so.

> MR MADLANGA SC: It's not a

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Page 7123 Page 7125 presupposition, it's based on a statement that has been 1 2 furnished to this Commission by a member of SAPS, but I'll 2 CHAIRPERSON: While we bear with you, 3 move on. We'll perhaps you can tell us paragraph 11 of what, so that we 4 CHAIRPERSON: - a presupposition because, can -5 5 MR MADLANGA SC: as a fact, no policeman was shot by another policeman in 11.3 of, 11.3A of standing order G262, exhibit SS2, Commissioners. the course of the operation. Your question was, if that 6 6 7 7 CHAIRPERSON: had happened, would that have been the best professional Paragraph number 11, 8 execution. This is page 408, I think, of the police 8 policing? So it is a supposition because you say if that 9 9 had happened, and so the answer – the short point is, it documents which is - and it's, this particular part from didn't happen. So it's really a very hypothetical point 10 401 onwards, is exhibit SS2 as you say. 10 11 MR MADLANGA SC: which doesn't take us any further so I suggest it's Yes. 11 12 Sorry, Chairperson, just MR MPOFU: 12 appropriate to move forward. apropos that page numbering, my page numbering corresponds 13 [10:23] MR MADLANGA SC: Possibly - thank you. with yours but I understand that we are both on a wrong -14 But do you accept a presupposition possibly purely because 14 Mr Gaffley and the rest of his unit ran and hit behind 15 CHAIRPERSON: Thank you for -15 their cars? 16 MR MPOFU: - on a wrong index, yes. 16 17 17 Thank you for telling me. GENERAL PHIYEGA: I don't understand that CHAIRPERSON: 18 question. 18 I'll tell you when I've solved the problem. 19 MR MADLANGA SC: It's quite plain but 19 MR MPOFU: Yes. 20 I'll move on. According to you, National Commissioner, was 20 CHAIRPERSON: Exhibit SS2 consists of 11 21 21 the operation at Marikana on 16 August 2012 a success? pages. 22 22 MR MPOFU: Yes. GENERAL PHIYEGA: Perhaps what would 23 23 CHAIRPERSON: And at the foot of the page assist me is to understand what you define as success. 24 24 that I'm talking about appear the words, "page 8 of 11." MR MADLANGA SC: If you consider what the 25 25 MR MPOFU: 8 of 11, yes. police set out to do, how they intended to go about doing Page 7124 Page 7126 it or executing it and also what was achieved in the end, 1

CHAIRPERSON: 1 both intended, unintended, in fact including all of the 2 consequences, would you say it was a success? 3 MR MPOFU: Thank you, thank you, Chair.

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GENERAL PHIYEGA: I'm glad that you give me that explanation. One, you deal with issues of the the broader point I'm making is if - I don't know whether

6 plan. Okay, and then you move to the process and to the 7 7

outcome. Okay, and I would say in terms of planning I do

8 believe that the police did their work to plan accordingly.

9 I also would say in terms of process there was a disruption

10 of the plan and then the outcome I would say was

11 unintended. I can therefore say from the plan point of

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12 view as you have articulated it, I do believe that it was a

13 good plan. Post the plan, the disruption and the outcome,

I am hoping that through this process we may be able to 14

take, understand and maybe a position can be taken.

16 MR MADLANGA SC: So you are not in a

position to say it was a success or it was not a success.

18 GENERAL PHIYEGA: Because of the

19 multidimensional issues that you've raised, I've tried to

qualify where I think things were good and I'm saying the

21 plan was good and I'm also saying there was a disruption of

22 the plan and the outcome was therefore different.

MR MADLANGA SC: So as not to waste time, 23

24 let me take you to paragraph 11. You – just a minute.

Could the Commissioners please bear with me, I'm trying to

So if that helps anyone, everybody to find the right page, we can then proceed.

Sorry Chairperson, just not to belabour the point, I think

SAPS has distributed the new index. Apparently there's a

new index where these numbers have changed but maybe I'll

8 sort that out with Ms Pillay.

CHAIRPERSON: If we stick to the exhibit numbers we should be alright and then this page, the number I gave is printed at the foot of the document as part of the actual document. So everyone will be able to find it -

MR MPOFU: For now.

CHAIRPERSON: - using that information.

15 MR MADLANGA SC: I am directing your

attention to paragraph 11.3A, it's right at the foot of the

17 page, National Commissioner. Do you see that?

18 **GENERAL PHIYEGA:** Yes, I do.

19 MR MADLANGA SC: Please just go through

20

21 GENERAL PHIYEGA: "The purpose of offensive action are to de-escalate conflict with minimum

23 force to accomplish the goal and therefore the success of

24 the actions will be measured by the results of the

operation in terms of the cost, damage to property,

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injuries to people and loss of lives."

2

MR MADLANGA SC: Success of the actions,

3 that's an obvious reference to actions of SAPS, not so?

4 GENERAL PHIYEGA:

5 MR MADLANGA SC: And because this is

about crowd management, this would be about the success of 6

7 a crowd management operation, not so?

8 GENERAL PHIYEGA: Yes

9 MR MADLANGA SC: And as this says, that success is measured to cost, damage to property, injuries 10

11 to people and loss of life.

12 GENERAL PHIYEGA: Yes.

13 MR MADLANGA SC: On 16 August 2012 we do

14 know that more than 70 people were injured, 34 were killed.

I want you, based on what we have read here, to make a 15

judgment and tell this Commission whether, based on SAPS's 16

own test set out in this paragraph, you would say that the 17

18 operation that resulted in more than 70 people being

19 injured and 34 being killed, would you say the operation

20 was a success?

21 GENERAL PHIYEGA: I think I'd need to be

responsible in answering you. If we look at the section 22

23 you're referring to, it would help us to read the entire

24 section on execution because I've already alluded to the

25 fact that I think we had a good plan, the plan was

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disrupted. And it is important therefore that when I

2 answer 3A, I take all those issues into context because

3 your pre-empted success is then disrupted. So it would be

4 narrow of me to just look at that and use it to read into

5 the outcome. The outcome was unintended because of the

6 disruption.

1

7

8

MR MADLANGA SC: Taking into account all

of the other factors that you referred to and you say are

9 also contained in paragraph, the rest of paragraph 11,

10 taking all of those into account and not just focusing on

11 clause 11.3A that I referred you to, I'm trying to make

12 sure that we are on the same plane, P-L-A-I-N or P-L-A-N-E,

13 I'm not sure.

14 CHAIRPERSON: Both apply.

15 MR MADLANGA SC: Thank you, Mr Chairman.

16 Taking all of that into account and obviously you cannot

17 disregard SAPS's own measure of success which is set out in

18 clear terms, would you say that the operation was a

19 success?

20 GENERAL PHIYEGA: In keeping with what

21 you explained as success, which included the plan, which

22 included the process, which included the outcome, I will

again say the plan was good, the plan was disrupted, the

outcome was unintended and you cannot have a very clean,

purified definition of success, it will be a relative

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Page 7129 definition of success. And as I say, the plan was good,

the plan was disrupted and the outcome was unintended.

CHAIRPERSON: National Commissioner,

wouldn't it be perhaps appropriate to say that regard being

5 had to the loss of life and the injuries and so on, it

can't be said that the operation was a complete success but

7 you would, of course, wish to add that insofar as it fell

8 short of a success, this was due to factors which

9 presumably you would say were beyond your, police, the

control of the police or unforeseeable or something of that

11 kind. Whether those points are correct would be a matter

12 for us to decide but I think looking objectively, it's

13 difficult to say the operation was a success but what would

14 be important to look at is why it wasn't a success, can the

police be blamed for the shortcomings as far as success

were concerned and that's obviously a wider question which

17 the Commission is concerned with. Would that not be a fair

18 summary of the -

19

20

GENERAL PHIYEGA: I think that's a fair summary, Judge, because that disruption bothers me because

21 it really interferes with a definition of success.

22 CHAIRPERSON: Mr Madlanga, may I ask you,

23 have you finished with Colonel Gaffley's statement in

24 relation to the question of - either the question of the

best of responsible, professional policing or whatever the

Page 7130

phrase was, or this question as to success, because if you

have finished with it there's a question I'd like to ask

3 but I don't want to ask a question that you're intending to

ask later.

5 MR MADLANGA SC: In fact what I forgot,

not only on the Gaffley issue but I was not going to ask a 6

7 question focusing on it but what I had intended was to -

8 and I forgot about it - was to indicate to her something

that we will argue or what we will argue, based on - and I

10 want to put it to her, I want to put it to her before I

come back to the question of success. 11

12 CHAIRPERSON: Yes, I was going to ask

13 her, if you didn't, about paragraphs 14 and 15 in

14 particular, the first part of 15. 14 and the first

15 sentence really of 15 seem to me here relevant in the

16 context with which you're busy but if you're going to ask

17 those questions then I won't do so.

18 MR MADLANGA SC: I was not going to ask

19 them, Mr Chairman. May I just perhaps make the proposition I was going to make and then I'll leave it to the Chairman

21 to raise the issue?

> CHAIRPERSON: Yes, do that.

23 MR MADLANGA SC: Thank you. National

Commissioner, my apologies for taking you back to the

subject that I dealt with at the beginning of the day

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- today. I'm sure we still remember the issues that it ook
- 2 you through and at the end of each one, asking you whether
- 3 you say that represents the best of responsible policing.
- 4 What we will argue in the end is that all of those issues
- 5 that I took you through in fact demonstrate that the
- operation was chaotic and cannot at all be said to 6
- 7 represent the best of responsible policing. What is your
- comment? 8
- 9 GENERAL PHIYEGA: I've given what I saw as, what I interpreted as, you know, as - as a response to 10 the issues that you raised and I think I am not changing 11
- what I've said and I cannot give any better to what I've 12 said already. 13

14 MR MADLANGA SC: I heard the comment by 15 the Chairman when I was asking you about the success of the operation of the 16th but I will nonetheless ask you about 16 the success of the operation of the 13th. You -17

18 CHAIRPERSON: Before you go on to that, 19 can I now ask the question I was going to ask? Colonel

20 Gaffley's statement is FFF10 and paragraph 14 and the first

21 paragraph of 15 read as follows. "I could see that some of

22 the protesters were hit and members were still firing.

23 This is when I started screaming the command 'cease fire'

24 at the members shooting from behind us. The shooting

25 started getting less and you could only hear individual

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- shots every now and then." Now the question that I want to
- 2 ask you is, if it's correct that when the order to cease
- 3 fire was given, was screamed, the members did - and if it
- 4 is correct that the members didn't start, they didn't
- 5 respond to that immediately but the shooting went on,
- albeit it got less and there were individual shots, would 6
- 7 one be able correctly to describe conduct of that kind as
- 8 being the best of responsible policing?
- 9 [10:43] GENERAL PHIYEGA: Judge, I think the 14
- is I could see some of the protestors were hit and members 10
- were still firing. This is when I started screaming the 11
- 12 command cease fire at the members shooting from behind us.
- 13 And let me go back to what we also read earlier in this
- 14 statement where General Gaffley refers to -

15 CHAIRPERSON: I don't whether you're promoting him in the field but he was actually a colonel

17 but I'm sure he won't object.

GENERAL PHIYEGA: 18 I beg your pardon.

19 CHAIRPERSON: You called Colonel Gaffley

General. I said I don't know if you were promoting him in

21 the field but I'm sure he won't object to being called a

22 general.

1

GENERAL PHIYEGA: 23

No, I'm missing your

24 point.

CHAIRPERSON:

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It's alright it was a slip

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of the tongue, you called Colonel Gaffley a general.

2 GENERAL PHIYEGA: Oh I'm sorry.

3 CHAIRPERSON: I was correcting you.

4 GENERAL PHIYEGA: My apologies. 5 CHAIRPERSON: No that's alright. I'm

saying I don't think Colonel Gaffley would expect an 6

7 apology but carry on.

> GENERAL PHIYEGA: It's been very

9 difficult. I've lost my title. I was just going back to

the fact that just in an earlier paragraph which is 14 10

11 that's where he talks about firing from directions and my

12 concern would then be was the firing that he is talking

13 about that was kept on shots coming now and then coming

14 from the back or would the people from the back have

15 responded, that's what would concern me in terms of

responsibility because when you say cease fire you expect

17 members to stop. But not having been on the scene I would

18 ask the question whether the shots that were still coming

19 were they still part of the cross fire that he's talking

20 about or part of the bush. So for that reason I wouldn't

21 be able to say the commanders that he was talking to, he's

22 very definite about the people that he sees at the back and

23 I'm hoping that maybe those who stopped were the ones at

24 the back and the ones that he wasn't seeing, the ones that

were crossing from all over could be the ones who were shot

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could be coming around, I don't know.

2 CHAIRPERSON: I understand you to be

saying but if I'm saying it wrongly you'll correct me I'm

sure, that we only have to wait until Colonel Gaffley

5 comes. If Colonel Gaffley says that after I gave the order

6 to cease fire there were still individuals with shots being

7 fired by the people to whom I addressed the command, that

8 would not be the best responsible policing but if he says

9 something else which indicates that those are not the facts

10 then the point wouldn't apply. Is that a fair summary of

what you're saying? We don't know, if people from behind 11

12 to whom a command was addressed didn't respond immediately

13 and went on shooting that wouldn't be the best responsible

14 policing but we don't whether those are the facts at this

15 stage, so it's not appropriate to make a definite comment

on that. Is that fair, is that clearly what you're saying?

16 17

GENERAL PHIYEGA: Yes.

18 CHAIRPERSON: Okay. Thank you. You see 19 it's linked to a further point that on this video that we

have seen over and over again of the - I think it's eight

21 seconds of firing at scene one, one can also hear the

22 command being shouted cease fire and shots are heard

23 thereafter as well, a number of them. So again the facts

aren't quite clear at this stage but obviously if in fact

people went on firing after there was an order which they

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Page 7135

heard, the cease fire that obviously wouldn't be the best

2 responsible policing either.

3 GENERAL PHIYEGA: I would say probably

4 the command - you see Judge I don't know what they shot,

- 5 you know when they say cease fire it stops immediately or
- something still goes and I'm the wrong person to be asked 6
- 7 that, I'm sure the commander can tell how it works whether
- you know this one that Gaffley is referring to is a normal 8
- 9 process, dying down and hearing one or two and stopping, I

10 can't talk to that.

11

CHAIRPERSON: When Gaffley comes I'm sure

12 we can ask him those questions. But I understand if

13 Gaffley says it was the people to whom the command had been

14 addressed who went on firing and they could have stopped

firing you don't seek to contend that that was the best of

responsible policing because obviously it wasn't. That's

17 fair isn't it?

18 GENERAL PHIYEGA: Yes. Sorry if I may

19 just add this one to say if he could also say which ones

20 because he refers to people he's not seen.

21 MR SEMENYA SC: Chairperson, for the

22 record we intend to call an expert De Rover to explain

23 empirically how that happens in multiple shooting

24 incidents. National Commissioner, on 13 the crowd

25 management operation that was conducted on 13 August 2012 Page 7137

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MR MADLANGA SC: Thank you, thank you for the correction, Mr Chairman. Three of the people being

2

civilians and two being members of SAPS, so a total of five

people dead. Would you say that that operation was a 5 success?

GENERAL PHIYENGA: Again I would request to assist me in your definition of success.

MR MADLANGA SC: The same as before,

9 General, this is ground that we traversed for quite a while

10 around the operation on 16 August 2012 and indeed success 11 as defined in the paragraph that I referred you to of

12 Standing Order General 262.

> **GENERAL PHIYEGA:** If it is the same answer, it's the same to say I do believe that the police in terms of what they did, what they planned, how they engaged, how they negotiated, all those processes and how they tried to assist those members to move towards the

18 koppie, that was well done.

> MR MADLANGA SC: Again, you refer to a plan, were you told that there was a plan or that a plan

21 had been put together for the operation of the 13th?

22 GENERAL PHIYEGA: Just a sentence ago you

23 referred to 262, I'm taking 262 into account to say - how

24 police do their work in such circumstances. If I look at

that execution they would have negotiated, maybe I should

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1 there five people died, three of them presumably being

- 2 protestors and two being members of the South African
- 3 Police Service.
- 4 CHAIRPERSON: I don't know that what
- 5 you're saying necessarily applies to the third civilian, so
- it might be advisable, it's not vital for the point that 6

7 you're making -

8 MR MADLANGA SC: Say civilians, it's

9 safer to just say civilians.

10 CHAIRPERSON: There's doubt as I

understand it as to whether the third civilian, he was 11

found dead in front of the shack that we saw at inspection, 12

13 was in fact one of the strikers.

14 MR MADLANGA SC: Thank you for that, Mr

15 Chairman, thank you for that.

Chairperson, sorry I don't want to MR MPOFU: 16

17 interrupt but that is a version of the police in terms of

18 Exhibit L, that it was one of the protestors.

19 CHAIRPERSON: No, but it was already - I

think we mentioned the fact that there was doubt on that 20

21 one.

Thanks, Chair, 22 MR MPOFU:

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CHAIRPERSON: I don't want to hold things 23

24 up but I didn't want us to proceed on what might turn out

to be a partially incorrect premise.

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go through it. They would have negotiated, they would have

spoken and the video does show that, that they were

engaging with people who were meeting, who wanted to move,

who were armed, who even refused to lay down their arms but

they still continued to walk them towards where they were

6 supposed to go. And I'm sure those who are going to talk,

7 having been on the ground would explain that better because

I think somewhere there's a disruption and the outcome is 8

also unintended. It is almost like the one of the 16th.

And therefore the definition of success becomes very 10

11 relative and difficult to make.

12 MR MADLANGA SC: General, that long

13 response does not answer my question. In response or your

14 response that preceded this last one that you've just given

15 made reference to a plan on the day, that is 13 August

16 2012. What my question is were you told that a plan had

been put together for the crowd management of operation of

13 August 2012? Were you told that a plan had been put 18

19 together for that operation?

GENERAL PHIYEGA:

21 MR MADLANGA SC: So are you simply making

22 an assumption that there must have been a plan?

23 GENERAL PHIYEGA: I'm making no

assumption. I have said to you that standing order 262 as

you had talked the execution and I listened to what you're

17

- saving about the 13th, if I look at that I would say there
- 2 would have been a process or some way of dealing with all
- 3 those issues that are raised there and I am also saying to
- 4 you that the person who did that will be able to answer you
- 5 more specifically on the details and nitty gritty of that.
- 6 And all I was saying was that you know the success as you
- 7 say you were using the old definition that you've given me,
- 8 I was saying that's what was done there and I think there
- 9 were negotiations. We saw people talking to each other, we
- 10 saw them walking people, we saw them, something else then

happened and the outcome is something very different. 11

12 MR MADLANGA SC: You keep - in response 13 to my question around the plan you keep referring to what

14 Standing Order General 262 says. Are you suggesting that

you would have expected the police to act in accordance 15

with Standing Order 262? I'm just trying to understand 16

you, I don't.

17 18

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GENERAL PHIYEGA: Let me start off by

19 saying the events of the 13th we've all seen on the screen.

20 The same events are there in our presentation. My response

- 21 to you is when you asked me whether it was a success, I was 22
- not at that scene, the response I'm giving you is based on 23
- my observation on what is on our report, on what we've all
- 24 seen on the screen. You further assisted me by saying I
- 25 have defined success to you to mean what I have said when

it's appropriate.

2 MR MADLANGA SC: Perhaps let's take the

adjournment, Chair.

CHAIRPERSON: We'll take the adjournment

at this stage.

[COMMISSION ADJOURNS COMMISSION RESUMES] 6

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7 [11:31] CHAIRPERSON: The commission resumes.

You're still under, National Commissioner. Are we now 8

9 going to get the brief summary on what happened on the 13th?

10 MR MADLANGA SC: Thank you yes, yes Mr

11 Chairman. National Commissioner, I'm just going to refer

12 to what I want to call the skirmish and that is what I want

13 to give a brief description of. We have observed video

14 footage of what happened on the 13th and part of what we

see in that footage is a stage where you see smoke which I

assume is tear smoke and you also notice what appears to be

17 something dropping on the ground. I do not want to venture

and suggest what that is but it may well be a stun grenade

19 or two and after that you then see people moving in all 20

directions, some even running and there's a lot of smoke

21 and thereafter you then see some of the people that died on

22 the day. So what I'm referring to as the skirmish is that

23 scenario that I've just described. Were you told when you

24 received your briefing on 13 August 2012 what it is exactly

that triggered that skirmish?

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- we were dealing with the 16th. Based on what I've said you
- 2 know in terms of what we've seen on TV, what we have seen
- 3 in our report I am saying there were processes that there
- 4 were negotiations, people talking to each other, people who
- 5 refused to put their arms down, people who were walked away
- and I've said from a process point of view something 6
- 7 happened and I said also like the previous question the
- outcome was unintended and therefore it is difficult for 8
- 9 one to say in categoric terms that you are asking whether
- 10 it was a success or not. It remains relative.

11 MR MADLANGA SC: As I understand you did 12 attend at Marikana on 13th August 2012, correct?

13 **GENERAL PHIYEGA:**

Yes I was here in

14 Marikana on the 13th in the evening.

15 MR MADLANGA SC: Let me just briefly

define the unfortunate scene on the day, the 13th August 16

17 2012.

18 CHAIRPERSON: Mr Madlanga, forgive my

interrupting you, you say you're going to do it briefly but

20 I'm not sure, to be fair, knowing a little bit of what

21 happened on the 13th on the evidence we've had so far that

- 22 it's being done with the kind of brevity that one would
- desire at 11 o'clock but if you can do it with the

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- 24 appropriate brevity please proceed, if you can't then maybe
- 25 we must take the adjournment at this stage. Tell me if

1

GENERAL PHIYEGA: You refer to a skirmish

and I would not be in a position to talk about - I know I

3 saw people sitting, people being spoken to and that's what

4 I saw on the video and that is also what I've been briefed

5 on to say. They came, they squatted, they was that

6 engagement, there was negotiation for them to put things

7 down. They needed to move, they were being moved to the

8 mountain. The skirmish and all those issues I really

9 cannot attest to talk to, I think I would be interpreting

10 things that I don't understand.

11 MR MADLANGA SC: I put it in that fashion

12 because I proceeded on the assumption that you would have 13 seen this on the footage as well but let me phrase the

14 question differently General. Were you told during the

15 briefing of 13 August 2012 what it is exactly that

16 triggered the events that resulted in five people being

17 killed? What it is exactly, at the exact point that the 18 events commenced resulting in the death of the five people,

19 were you told exactly what it is that triggered that?

20 GENERAL PHIYEGA: What I've been told is

21 that there was a group of armed protestors. The requests were that they put their arms down, it appears there was an

23 agreement on that and I was reported - the report that was

24 given to me was also that there were some extended

negotiation around that. I also see those negotiations on

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- 1 TV and I also see continued movement by the protestors with
- 2 their weapons which meant they did not agree to putting
- 3 them down and what I was also informed was that they then
- 4 agreed that they would walk them to the mountain. Then
- 5 there was turnaround and police were killed and other
- 6 members they were killed, that's the high level feedback
- 7 that I was given.

16

19

1

- 8 MR MADLANGA SC: Please bear with me,
- 9 Commissioners. So just immediately before, immediately
- 10 before the movement this way and that, some people even
- 11 running your briefing did not say what it is that triggered
- 12 the movement of the people this way, immediately, just
- 13 immediately before that commenced. You were not briefed or
- 14 you were not told about that?

15 GENERAL PHIYEGA: As I've said, remember

not being on the ground is a very different thing and I

17 really would again say I would prefer those who were on the

18 ground to talk about those nitty gritty. You know as I've

explained to you what I understood happened on the 13th, it

20 would be again remiss of me to try and deal with those

21 granular specifics.

22 MR MADLANGA SC: And would it be correct

- 23 to say I've forgotten what your statement says now,
- 24 pardon me, General. Would it be correct to say that
- 25 because he was central to the operation of the 13th General

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4

5

- Mpembe would have been one of the people that briefed you
- 2 during the evening of the 13th?
- 3 GENERAL PHIYEGA: Yes.
- 4 MR MADLANGA SC: General, I am well aware
- 5 that as at August 2012 you were about two months on the job
- 6 and that therefore you would not be having the necessary
- 7 operational experience. Is that a fair comment or
- 8 statement to make?
- 9 GENERAL PHIYEGA: Yes you are right. I
- 10 also articulated that very profoundly in my opening
- 11 statement, in my statement.
- 12 MR MADLANGA SC: That is not withstanding
- 13 is it also a fair comment to say that as the person who
- 14 heads the South African Police Service the decision to take
- 15 certain crucial or rather the responsibility to take
- 16 certain crucial decisions would result in you? Would that
- 17 be a fair comment to make?
- 18 GENERAL PHIYEGA: Yes.
- 19 MR MADLANGA SC: But is it correct that
- 20 you would not have been suitably qualified to take any
- 21 crucial decisions regarding operational matters on crowd
- 22 management in Marikana during the period covered by the
- 23 terms of reference of this Commission, not so?
- 24 GENERAL PHIYEGA: Maybe you want to ask
- 25 this question again.

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MR MADLANGA SC: Do you consider yourself

to have been suitably qualified to take crucial decisions

3 on operational matters in the crowd management operation at

4 Marikana during the period covered by the Commission's

5 terms of reference?

6 GENERAL PHIYEGA: I'm going to give you

7 my answer in two parts. In my evidence I have indicated

8 that as per the constitution the President appoints a man

9 or a woman to control and manage police and that refers to

10 the ability of that person to strategically manage the

11 organisation. The Police Act continues to indicate that

12 that person should set up divisions, units and structures

13 that are staffed with people who are very capable and able

14 to deal with those and it doesn't matter whether it is a

15 CFO, somebody who is a CH manager of finances to a person

who is the general who handles our technology and systems

17 or to a general who is responsible for operational response

18 and all those types of things. I strategically manage all

19 those people. The second part of my answer is to say I

20 could take the decisions that I took because I had very

21 strategic experience and knowledgeable operational leaders

22 that were in charge of operations here at Marikana and in

23 charge of operations in SAPS. So finally I would say

24 whether it was approving of a 63 billion budget or

approving particular issues relating to operations I'm

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- 1 guided by very well experienced people. And I take
- 2 strategic decisions, informed, fairly well informed by
- 3 them. So based on that I am strategically well positioned
 - to lead the organisation.

MR MADLANGA SC: General, I was not even

6 there, that is there in the sense of suggesting that you

7 are not strategically positioned to manage the

8 organisation, not at all. I was not in the least

9 suggesting that. My focus was just on one aspect of

10 policing, the taking of crucial decisions on crowd

11 management, that's all that I was focusing on and I

12 apologise if you got the impression that I was suggesting

13 that you cannot head the institution, I'm not suggesting

14 that. So from the answer that you have given must I

15 understand you to be saying that you were well positioned

16 to take crucial decisions even on crowd management matters

17 that related to the period covered by the terms of

18 reference of this Commission because you had the support

19 system that you have referred to, is that your answer?

20 GENERAL PHIYEGA: I am saying yes because 21 the tactical end technically, the chief of operations, the

22 people who are doing that were there and I could take

23 informed decisions because I had the capacity, the hands

24 and the feet to be able to do so.

25 MR MADLANGA SC: In your response before

Page 7147 this last one you said that you were in a position to take 2 the decisions that you took, so you were actually referring 3 to decisions that you took and not so much the question of 4 you being suited or not being suited to take decisions. 5 What I would like you to tell the Commission is what 6 decisions are you referring to? Just to be sure and you 7 said, you said you had people in Marikana and it was in that context that you said and you took decision, it was in 8 9 the context of what was happening in Marikana. So what decisions did you take in relation to what was happening in 10 Marikana? 11 12 **GENERAL PHIYEGA:** Remember I was 13 responding to your question about decisions. I was just -14 you were talking about decisions in a generic perspective 15 and I was responding to tell you about my role, how I take decisions, who I work with and what is happening and I 16 17 didn't mention decisions before you mentioned it. You 18 mentioned it and I was responding on the basis of that, so 19 I wasn't talking of any particular decision. 20 MR MADLANGA SC: Let me be direct then. 21 Did you take any decisions in respect of the crowd 22 management issues in Marikana starting from the time the 23 protests commenced in Marikana?

Page 7149 that I'm supposed to do where it requires my decision making, I would do similar such. 2

3 MR MADLANGA SC: Is it correct, and I'm basing this on my understanding, just tell me if it's not 5

correct or if you do not know, is it correct that the 6 experience or expertise of General Mbombo, the Provincial

7 Commissioner, is in finance management or financial 8

management?

9

10

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GENERAL PHIYEGA: General Mbombo is the Provincial Commissioner of North-West. Like me, she's a strategic general leader of a province such as North-West. What you see in the National Commissioner and what you see in a Provincial Commissioner is a microcosm of the macro roles that I play and she is a strategic leader of this province. And in spite of her being a police person, you need to have general management skills in addition to any

17 other skills that you may be having, so that's the role she 18 plays here. Even the powers that she has are related to

19 that.

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MR MADLANGA SC: But is it so, is it so that within SAPS what she has done the most or what she has expertise or experience in, by and large, is in financial management. Is that so or not?

24 GENERAL PHIYEGA: General -

> MR MADLANGA SC: By that I am by no means

> > Page 7150

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Yes, there are.

Can you tell us what

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those are?
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24

25

2 I think what I can GENERAL PHIYEGA:

GENERAL PHIYEGA:

MR MADLANGA SC:

3 remember, I mean the issue of capacity, I had to talk to

4 the other leaders in SAPS to say police whatever capacity

5 is required to assist the people in Marikana. That's a

6 decision.

7 [11:51] MR MADLANGA SC: Any other?

8 **GENERAL PHIYEGA:** A decision to look at 9 documents that we were producing, for instance the internal 10 communications that we sent, the statement that I gave to 11 the public, those are part of that.

12 MR MADLANGA SC: Any other?

13 **GENERAL PHIYEGA:** Resource mobilisation funds, why, to ensure that the people are receiving 14

15 resources to be able to operate here because as you know

16 it's not Marikana police that were doing that, it was a 17 special joint -

18 MR MADLANGA SC: To avoid me saying any 19 other, can you just give us the comprehensive list of all

20 the decisions you took, besides those you've already

21 mentioned?

22 GENERAL PHIYEGA: I gave you examples because really, I think I would be able to go sit down and 23

actually say, when we say decisions, what else did I do,

what else did I do, but ordinarily all strategic decisions

detracting from the other attributes that you have

explained or described.

GENERAL PHIYEGA: What I know is that

General Mbombo is a police and she's a general manager.

5 MR MADLANGA SC: Do you know her to have

6 any expertise - I'm not asking about the support system

7 that she may have in this regard - do you know her to have

any expertise in crowd management?

9 GENERAL PHIYEGA: I said she's a police.

MR MADLANGA SC: General, there is the

11 public order policing where I assume expertise in public or

12 crowd management resorts and I take that to mean that it is

13 not each and every police person who has expertise in crowd

14 management. Now my question is, do you know General Mbombo

15 to have any expertise in crowd management?

16 GENERAL PHIYEGA: Maybe let me not do an 17 injustice to her. Perhaps what we should call for is for

18 her CV and also for her to talk about her own experience.

19 CHAIRPERSON: I think the question is

20 directed to what you know.

21 GENERAL PHIYEGA: Mm.

22 CHAIRPERSON: Whether you know whether 23 she has that expertise. I understand if we are going to

investigate the question whether, as a fact, she has such

expertise, we'd have to do the kinds of things you suggest

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- and I don't know whether that's going to be necessary but
- 2 what Mr Madlanga wants to know, as I understand his
- 3 question, is whether, to your knowledge, General Mbombo has
- 4 that expertise in crowd management.
- 5 GENERAL PHIYEGA: Judge, I'll start by
- saying she's a police and saying she is a general manager 6
- of this place. She would have some knowledge around public 7
- order policing but to what extent, to what depth, I'm not -8
- 9 I'm inarticulate in that. I would need her to be able to
- 10 tell you of her various, you know, professional experiences
- 11 but as a general manager and being a police, she would have
- some knowledge on that. That's how far I can go. 12
- 13 MR MADLANGA SC: From what you are
- saying, must I infer that you, you as General Phiyega, do 14
- not know whether General Mbombo has expertise and I'm not 15
- talking about some knowledge or any knowledge expertise 16
- in crowd management, you do not know. 17
- 18 GENERAL PHIYEGA: I would not want to
- 19 answer this question in a straitjacketed fashion. I said
- 20 she is a police, she has led this environment as a general
- 21 manager and for the years that she's had in leadership I'm
- 22 sure there is something that she can tell about expertise
- 23 or whatever. I'm the wrong judge.
- 24 MR MADLANGA SC: Why can't you answer the
- 25 question, General? I'm not asking, I am - the Chair, the

- Chairman explained to you that I'm asking you about your
- knowledge. Why do you keep referring to something else? 2
- 3 Why can you not answer that question? It's a simple
- 4 question.

1

- 5 GENERAL PHIYEGA: I know that you're an
- SC, let me make an example, but I don't know whether you 6
- know notaries and all those types of things but I know you 7
- 8 know the law. And that's where I'm coming from -
- 9 MR MADLANGA SC: The short -
- I don't want to really 10 **GENERAL PHIYEGA:**
- make it difficult for you but I cannot you know, you're 11
- 12 asking for specificity, I can't give that.
- 13 MR MADLANGA SC: You are making it
- 14 difficult for yourself, General.
- 15 **GENERAL PHIYEGA:** No, I'm not.
- 16 MR MADLANGA SC: Because if I'm asking
- 17 you, do you know whether I have any expertise in the things
- that you referred to, notaries and so on, and because you 18
- 19 say you do not know, the short and simple answer is for you
- to say you do not know. What's difficult with that? 21 GENERAL PHIYEGA: But I do know that
- you're a lawyer. 22
- CHAIRPERSON: General sorry, National 23
- Commissioner, can I ask a question certainly the same
- question Mr Madlanga's asking you but from a slightly

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- different angle. Would it be correct if I were to say that
- I get the impression that you don't actually yourself know
- what expertise, if any, General Mbombo has in the field of
- crowd management but you assume, based on the fact that
- 5 she's been a police, a member of the police service for a
- 6 number of years and the fact that she's a general manager,
- 7 you assume that she has got some expertise in the field.
- 8 Would that be a fair summary of what you're saying?
- 9 GENERAL PHIYEGA: Yes, Judge.
- 10 CHAIRPERSON: Thank you.
- 11 MR MADLANGA SC: Do you know - again,
- 12 emphasis on your own knowledge - do you know if General
- 13 Mpembe has any expertise in crowd management? General
- Mpembe being the police officer who was the C-JOC during 14
- 15 the operations?
- 16 GENERAL PHIYEGA: My answer is going to
- 17 be consistent with the last one so that I don't waste your
- 18

- 19 MR MADLANGA SC: Just remind me again,
- 20 because I suggested -
 - CHAIRPERSON: The answer was, the answer
- 22 that I suggested to her was my understanding of what she
- 23 was saying, namely that she assumed that General Mbombo had
- 24 some expertise in the field of crowd management based upon
 - the fact that she'd been a member of the police service for
- Page 7152 Page 7154
 - a number of years and she was the general manager in charge
 - of the North-Western Province and she said yes, that was
 - the basis of the assumption which she made. Well, she said
 - yes but that amounted to an acknowledgement that she'd made
 - 5 the assumption and that was the basis of the assumption.
 - And what she's now telling you is that the same answer
 - 7 applies in the case of General Mpembe. I think that's

 - 8 correct. If I'm wrong, she'll correct me.
 - 9 MR MADLANGA SC: Did the South African
 - 10 Police Service ever consider what it is that went wrong, if
 - they are of the view that anything went wrong at all, what 11
 - 12 it is that went wrong that resulted in the death of 44
 - 13 people at Marikana? Did SAPS ever sit down to consider
 - 14 that, besides sitting down to prepare for the Commission, 15 which I understand what was done at Potchefstroom was
 - 16 about? Did SAPS ever sit down and say now, as SAPS, let us
 - 17 consider what is it exactly that went wrong that resulted

 - 18 in the death of 44 people at Marikana?
 - 19 GENERAL PHIYEGA: To the best of my
 - 20 understanding this Commission is going to assist us to
 - 21 synthesise a diversity of inputs and to assist us going
 - 22 forward as SAPS, to understand what might have gone wrong.
 - 23 There are bits and pieces of issues probably, but we are
 - hoping that the synthesis that comes out of here would
 - inform all of us in terms of what went wrong.

Page 7155 Page 7157 MR MADLANGA SC: In paragraph 30 of your Commission of which the chairperson was Mr Manuel -1 2 MR MADLANGA SC: 2 statement - I hope I have the correct number because I was Or headed by Mr Manuel -3 3 quite confused by the changes or the metamorphosis that CHAIRPERSON: And the deputy chairperson 4 your statement went through. Paragraph 30 which starts, 4 was Mr Ramaphosa. 5 5 "Having learnt about" - is yours also paragraph 30? MR MADLANGA SC: Yes, yes. And which I **GENERAL PHIYEGA:** 6 Yes. 6 understand was given to the President on 15 August 2012, Mr 7 7 MR MADLANGA SC: In that sentence you Chairman. I'm going to read certain parts of this chapter. 8 This chapter deals with the South African Police Service, 8 speak in the passive, saying that members were invited to 9 9 Potchefstroom. Who is it that invited them? General. 10 **GENERAL PHIYEGA:** Potchefstroom is in the 10 **GENERAL PHIYEGA:** Mm. 11 North-West, so I would presume the Provincial Commissioner 11 MR MADLANGA SC: I will read from page of North-West would have convened that meeting because this 12 12 387. In the second column right at the top, the page, the operation was taking place in the province. 387 does not appear but you can look at - page 386 does 13 13 MR MADLANGA SC: 14 And did I understand you 14 appear, then you just go to the next page. Are you there? GENERAL PHIYEGA: 15 to say that you visited Potchefstroom to check on progress 15 I hope we are on the once? right place but -16 17 **GENERAL PHIYEGA:** 17 [12:11] CHAIRPERSON: National Commissioner, if Correct. 18 MR MADLANGA SC: Now I want to take you you look at, 386 is the one that's got a helmet on it - not 19 to the National Development Plan. I'm sure you are aware 19 a helmet, rather, a police cap and the following page -20 of that. Wasn't a copy handed over there? 20 **GENERAL PHIYEGA:** 21 GENERAL PHIYEGA: 21 CHAIRPERSON: - let me check. No -- is the page that begins 22 "Vision 2030." 22 with some loose papers. 23 MR MADLANGA SC: 23 **GENERAL PHIYEGA:** Then I am there. It's part of the documents that were distributed electronically a day or two 24 CHAIRPERSON: And that's the page to 24 25 ago, colleagues. which counsel is referring. Page 7156 Page 7158 Yes, and I'm taking you 1 CHAIRPERSON: I think there are copies 1 MR MADLANGA SC: 2 for us. 2 - you will see there are two columns there, National 3 MR MADLANGA SC: Yes, yes, Mr Chairman, 3 Commissioner. I am taking you to the column on the right 4 hand side. 4 yes. I think to be fair to the 5 5 GENERAL PHIYEGA: CHAIRPERSON: Okay. witness, she should be given a hard copy as well. MR MADLANGA SC: 6 Right at the top, second 6 7 7 line, the following appears. "The remilitarisation of the MR MADLANGA SC: Yes, yes, Mr Chairman. 8 May the Commissioners bear with me, I've lost my copy. police in recent years has not garnered greater community 9 9 respect for police officers, nor has it secured higher CHAIRPERSON: Do you want this to be 10 marked as an exhibit? I take it you do. 10 conviction rates. Certainly a para-military police force 11 MR MADLANGA SC: Yes, Mr Chairman. 11 does not augur well for a modern democracy and a capable 12 CHAIRPERSON: FFF13. 12 developmental state. The commission believes that the 13 MS PILLAY: That's correct, Chair. 13 police should be demilitarised." Do you see that? Then 14 MR MADLANGA SC: I'm being offered a copy let us move to page 392 where a discussion on 14 but I prefer mine, Mr Chairman. 15 15 demilitarising the police force commences and that is on the column on the left hand side. You are there, 16 CHAIRPERSON: I can't help you. What 16 17 exactly is this document, Mr Madlanga, can you tell us? 17 Commissioner? 18 MR MADLANGA SC: Mr Chairman, I -18 **GENERAL PHIYEGA:** Yes. 19 CHAIRPERSON: It appears to be chapter 12 19 MR MADLANGA SC: I will read again, of some publication. 20 "Civilianising a highly militarised and politicised police 20 21 MR MADLANGA SC: Yes, it's chapter 12 of force was a transformation objective after the 1994 the National Development Plan which I understand to be a elections. It was considered necessary to professionalise document that was put together by the National Planning 23 23 the police, establish a rapport with communities, develop Commission. 24 confidence and trust in the police and promote positive

community police relations. The goal was to transform the

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- police from a para-military force to a police service" -
- and you see they emphasise "service" "that meets all the 2
- 3 criteria of a civilian professional entity.
- 4 Demilitarisation require changes in police insignia,
- 5 military ranks and force orders to create a civil police
- service as the first phase of community policing. The 6
- 7 second phase consisted of changing policing methodologies
- from a kragdadige" my Afrikaans is not all that good but 8
- 9 it think that's misspelt, Mr Chairman, should it not be

10 krag?

- 11 CHAIRPERSON: It should be kragdadige.
- 12 MR MADLANGA SC: That is -
- 13 CHAIRPERSON: There's a "g" missing after

14 the -

1

- 15 MR MADLANGA SC: Yes, yes.
- 16 CHAIRPERSON: After the first "a".
- 17 MR MADLANGA SC: Yes - "from a

18 'kragdadige'" and kragdadige being in quotation marks,

- 19 "style, to one which placed the community at the centre of
- 20 policing through community policing." Do you see that?
- 21 Let's skip again and go across to the opposite column, same
- 22 page to – if you look from the top of the page, go to where
- 23 the paragraph, the paragraph starting at the top of the
- 24 page, or rather it starts from the previous column but if
- 25 you start from the top, go right to the end of the

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- paragraph. The end of that particular, count three lines
- upwards, you will see a line that reads "Police 2
- 3 responsiveness," do you see that?
- 4 GENERAL PHIYEGA: Mm-mm.
- 5 MR MADI ANGA SC: I read again, "Police
- responsiveness to community needs should always be at the 6
- 7 heart of policing outcomes. That is the main difference
- 8 between a police force and a police service. From 2000,
- 9 however, the police service gradually started resembling a
- para-military force. This process was formalised with the 10
- reintroduction of military ranks in 2010. It took place 11
- 12 against the backdrop of increasing violent crime, high
- 13 levels of community frustration and fear and a perception
- 14 that the old military police ranks would command greater
- 15 respect from communities. However, these arguments are
- 16 inconsistent with the police's mandate in a modern
- 17 democracy. They also neglect the challenges of developing
- 18 greater competence and skills in the police to respond to
- 19 growing complexity and changing patterns of crime. The
- police will earn public respect if they are efficient and
- 21 effective and display a professional approach to combating
- 22 crime." Do you see that?
- Let us go to the next page, page 393 and start on 23
- 24 the second paragraph there, the one starting "The most
- obvious" do you see that?

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GENERAL PHIYEGA: Mm.

MR MADLANGA SC: There the commissioners

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quote from R Balko, "Overkill: The rise of paramilitary 3

- police raids in America" a 2006 publication and this is the
- quotation. "The most obvious problem with the
- 6 militarisation of civilian policing is that the military
- 7 and the police force have two distinctly different tasks.
- The military's job is to seek out, overpower and destroy an
- enemy. Though soldiers attempt to avoid them, collateral
- 10 casualties are accepted as inevitable. Police, on the 11 other hand, are charged with 'keeping the peace' or 'to
- 12 protect and serve.' Their job is to protect the rights of
- 13 the individuals who live in the communities they serve, not

14 to annihilate the enemies." End of the Balko quote.

Continuing on that same column but beginning from the last paragraph on that page in that column, "Police discipline is based on command and control, whereas discipline in a modern" - and they emphasise modern -

- 19 "police organisation, is based on self-discipline and
- 20 leadership. The South African Police Service has been
- 21 under strain as a result of serial management crises over
- 22 the past few years, coupled with organisational rank
- 23 changes to military ranks. Without any or further training
- 24 in judgment, discretion and professional conduct, these
 - crises have had a detrimental effect on police culture and

Page 7162 sub-cultures. The recent case where members from the

- police unit in Cato Manor were charged for allegedly
- executing suspects could be cited as an extreme example of
- a police sub-culture that developed out of a lack of
- professionalism and a perceived impunity. The commission
- therefore recommends that the South African Police Service
- be demilitarised. This is a short-term objective which
- 8 should happen in the immediate term. Furthermore, the
- organisational culture and sub-cultures of the police
- 10 should be reviewed to assess the effects of militarisation,
- 11 demilitarisation, remilitarisation and the serial crises of
- 12 top management." And I end there. Before today, General,
- 13 were you aware of these findings and recommendations by the
- 14 National Development Commission in this National
- 15 Development Plan - National Planning Commission, my
- 16 apologies, National Planning Commission.

17 GENERAL PHIYEGA: I am aware of the

18 recommendations of the National Planning Commission.

19 MR MADLANGA SC: Do you agree with them?

20 GENERAL PHIYEGA: You read a very long

- paper and I would like to also respond in a longish way.
- 22 Let me start off by saying the National Planning
- 23 Development Plan is an aspirational plan of the country on

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- 24 various sectors. I understand it to be setting a vision
- for the country and it starts from a number of

- philosophical points of departure. You also, as you were
- 2 reading, alluded to concepts such as perception and I can
- 3 also say that being an aspiration that is looking at a 2030
- 4 vision, it is the plan that looks at various sectors,
- whether it's education, whether it's arts, whether it's 5
- 6 health, to start saying if we want to be a country that we
- 7 aspire to be, how do we navigate towards that. I also read
- from what you were reading and my reading of the NDP 8
- 9 outside this process, that it also presupposes that this is
- 10 not going to be an event but a process. It also recognises
- the genesis of the journey and the destiny we are working 11
- 12 towards and the issues that you are raising really are part
- 13 of that process, are part of that journey, are part of the
- 14 history, are a part of where we are going. And I would
- also say, if I just look at where we come from and refer to 15
- 16 some of what I said in my statement, to say if I just look
- 17 at maybe one example that one can pick up to say if you
- 18 look at the issue of how public order policing, in the past
- 19 three years we've handled 33 000 of those and of those
- 20 33 000, 31 000 or so were very peaceful, well-handled
- 21 without incident and that shows that the police continues
- 22 to grow, to develop and to try and do their work in a
- 23 manner that shows that their experience has carried them in
- 24 a number of areas. Whilst I'm still talking about the
- 25 peaceful ones, it also shows that the community and the

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- people that were protesting were also being responsible,
- 2 they understood their rights to say we have the right to
- 3 protest and we have to, we are able to do it without a
- 4 manner that is adversarial, we can express our rights and
- 5 police support us in doing so. And there are others where
- 6 we would say about maybe 2 000 plus of those were maybe
- 7 having unrest, where there could have been damage to
- 8 property and all those. Even those, we tried as police to
- 9 manage in a professional manner and I think this is why in
- 10 my statement I talk about an unprecedented event. And it
- 11 is our aspiration as police also to continuously improve
- 12 ourselves and that holds for all the sectors that the NDP
- 13 is talking about and what you have been reading, I hear
- 14 aspiration and a journey and where we are positioning a
- 15 destiny for this particular sector and there are other
- 16 issues that are being aspirational in many other sectors.
- 17 So I understand and I think it's a journey that we all will
- 18 try and travel.

1

- 19 MR MADLANGA SC: General, let us again look at page 393, the column on the right hand side. There
- 21 is a sentence that starts from the previous column, which
- says "Charged for allegedly executing," let's skip that
- portion of the paragraph and go to the very next paragraph.
- 24 "The commission therefore recommends," do you see that?

GENERAL PHIYEGA: Yes.

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[12:31] MR MADLANGA SC: I will read that part

- again. I understand what you say about certain
 - aspirational matters and so on and so on. That may well be
- so in respect of certain matters, perhaps even certain
- matters insofar as SAPS is concerned but what I'm going to
- 6 read seems to suggest something else about the
- 7 demilitarisation of the South African Police Service. I
- 8 will proceed to read it again. "The commission therefore
- 9 recommends that the South African Police Force be
- demilitarised. This is" and I emphasise "a short-term 10
- 11 objective which should happen in the immediate term." So
- 12 that does not appear to be something that must happen way,
- 13 somewhere way into the future, by for example the 2030 that
- 14 you referred to. The recommendation seems to emphasise
- - immediacy. I will go back to my question, do you agree
- 16 with that recommendation?
- 17 GENERAL PHIYEGA: I think you're asking
- 18 me a binding and difficult question because I note the
- 19 recommendation, I've said it's a journey and we, as SAPS,
- 20 like all the other sectors, we are engaging the NDP and
- looking at how we can embrace the recommendations that we 21
- 22 have been given.
- 23 CHAIRPERSON: I'm afraid you haven't
- 24 answered the question, National Commissioner. The question
 - was, do you agree with that recommendation?

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- GENERAL PHIYEGA: 1 Judge, I am saying we
 - have noted the recommendations.
 - CHAIRPERSON: Noted, but that's not an
 - answer to the question. Do you agree with that
 - recommendation? I'm sorry to pester you on the point but
 - 6 it's a direct question that Mr Madlanga asked you and I
 - 7
 - think he's entitled to a direct answer.
 - 8 GENERAL PHIYEGA: The recommendation.
 - Judge, and I will again try to explain myself, the starting
 - 10 point of militarisation for me is a point of discussion and
 - 11 therefore it would be difficult for me to say I agree
 - 12 without dealing with that.
 - MR MADLANGA SC: General, I don't -
 - 14 CHAIRPERSON: No, no, I'm sorry. I can
 - 15 understand you may say you don't agree with it or you don't
 - agree with it entirely and you're entitled then to motivate 16
 - 17 your answer, but the question has not yet been answered.
 - 18 GENERAL PHIYEGA: Maybe let me go to that
 - 19 military - are we saying militarisation because of the
 - rank, because of what, and that's the discussion that we
 - 21 are having as SAPS and that is the discussion that makes it
 - 22 difficult for me to say I agree or don't agree. I think
 - 23 with certain reservations, with certain discussions, we
 - 24 will embrace the recommendation. It's a recommendation and
 - we must embrace it and we must find a way of working around

Page 7167 it. 1 2 MR MADLANGA SC: Does that mean the South 3 African Police Service is still studying the 4 recommendation? 5 GENERAL PHIYEGA: We are in the process of looking at the plan to look at how we implement because 6 7 we have a responsibility to look at the recommendations and plan how we are going to implement within the context of 8 9 our work. 10 MR MADLANGA SC: 10 Do you have a committee that is looking at this recommendation, a committee within 11 11 SAPS? 12 12 13 13 **GENERAL PHIYEGA:** We are actually having 14 a work session in our May national management forum to look at this and all the provinces have received letters from me to say look at the NDP, start telling us what you are 16 thinking of, we are having a session to discuss this in our 17 17 18 May meeting. 18 MR MADLANGA SC: 19 19 When did you write those 20 letters? 20 21 GENERAL PHIYEGA: I distributed them last 21 22 week. 22 23 MR MADLANGA SC: Would you be kind enough 23 24 to furnish the Commission with a copy? 24 25 GENERAL PHIYEGA: Absolutely, I can get

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get us to a common point. I can choose a number of things

and I can safely take 30 years and say I take four quarters

out of 30 years, it may say maybe in the next five years,

maybe in the next 10 years, so I think it's important for

5 us to be given the space to look at that. We understand

6 the medium to short term, we haven't as yet contextualised 7 what medium to short term means, short to medium term, I'm

sorry.

8

9

MR MADLANGA SC: I assume that you take the recommendation in the plan seriously, is that a correct assumption?

GENERAL PHIYEGA: You are very right. MR MADLANGA SC: Now, bearing that in mind and bearing in mind the fact that the plan refers to the immediate term, what I referred to as immediacy, do you - I'm asking the question again - do you have an end point by which you would like to see the process that you have engaged in to have come to an end?

GENERAL PHIYEGA: I have indicated that already in January we started engaging in this and I've also indicated that we're having a workshop in May to look at this. I'm not able to answer you in specific terms but even the letter that you will see, that you want to see, that I'll share with you this afternoon, will tell you that we are an organisation at work, we are an organisation that

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them to fax it today.

1

17

22

2 MR MADLANGA SC: Prior to writing that

3 letter, what steps had you taken?

4 **GENERAL PHIYEGA:** We've had our top 1 500

5 meeting at the beginning of this year where we had

everybody from, you know, all leaders of SAPS which 6

7 includes the station commanders, the cluster commanders,

8 the provincial com - deputy provincial commissioners, the

9 provincial commissioners and our, my entire executive,

10 because we are trying to - we were talking about our

11 journey going forward, what does it mean for us to lead

12 SAPS and what are the things we should be looking into.

13 One of the key issues that we started debating and

14 discussing was the NDP.

15 MR MADLANGA SC: Because the

16 recommendation says that demilitarisation must take place

immediately, by when do you think that the process you are

18 referring to is going to come to an end?

19 MR SEMENYA SC: No, Chair, the

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recommendation is that it must be implemented in the

21 immediate term, not immediately.

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CHAIRPERSON: Well, the difference

between in the immediate term and immediately - I think he 23

24 can ask the question.

GENERAL PHIYEGA: *07-51 is that going to

Page 7170 is embracing the recommendations that have been put before

us. To answer you anyhow would be really not doing justice

to the process. Maybe if this Commission is still on after

4 May, I can share some of the specifics that you're asking

5 for.

6

7

8

14

MR MADLANGA SC: I may be paraphrasing but you referred to yourself as a strategic manager.

GENERAL PHIYEGA: Yes, I am.

9 MR MADLANGA SC: Must I understand your

10 answer to be that despite that attribute that you have

given to yourself, despite that you did not see it fit to 11

12 have in your own mind an end point by which this process

13

that you've engaged in should reach finality?

GENERAL PHIYEGA:

to make that statement and I am saying to you that this is 15 16 work in progress and at some point I would be able to give

I think it is incorrect

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17 a programme plan. Perhaps if we weren't doing anything,

you could maybe make that type of statement but I'm saying

18

19 this is work in progress, I am leading a team that is

working on this matter and the specificity at this point in

21 time which you're looking for which is a time point, I must

say - that's why even this document is talking about short,

23 medium, short to medium term. It isn't giving us a point

in terms of time to say in 2015, but we understand, we must

interpret the short to medium term within our planning

Page 7171 Page 7173 context, within our way of doing things and we are going to MR MADLANGA SC: 1 In response to my 2 do that. question you said that the statement I had made is 3 MR MADLANGA SC: You are saying my incorrect. I did not make a statement, I asked you a 4 statement question and that question expected a response which would 5 either be you agree or you do not agree with - what I said CHAIRPERSON: Forgive me, National 6 Commissioner - I'm sorry to interrupt, Mr Madlanga -6 was, as a strategic manager, would you not have seen it 7 7 forgive me, National Commissioner, where do you get this necessary to plan such that you want this process that phrase short to medium term from? The second sentence of 8 you've started to have come to an end at a predetermined 9 the paragraph that's been read to you from paragraph 39, end point? As a strategic manager did you not see that 10 from page 393, simply talks about a short term objective. 10 necessary? 11 GENERAL PHIYEGA: Maybe I fail to 11 Where do we find a reference to short to medium? Did you 12 understand where you are taking me with that because I've 12 understand it to mean that it was something to be done on 13 tried to explain that. The recommendation, the NDP was 13 the short to medium basis or is there something in this 14 report that I missed which -14 released last year and as SAPS we are already at work, 15 **GENERAL PHIYEGA:** 15 embracing this recommendation. We consider it a very No, I important document of government and this work in progress, 16 CHAIRPERSON: - states short to medium? as I've explained, already with the 1 500, top 1 500 17 GENERAL PHIYEGA: I see immediate term, 18 but when I use my planning lingo it would be anything - you leaders of SAPS, they're things that have never happened. 19 have short, you have medium, you have long term and 19 I called them because I wanted us to discuss the strategic 20 immediate for me would talk to short to medium term. 20 issues. And I've also said that we continue, we are having 21 CHAIRPERSON: In that sentence it begins 21 a big workshop in May to discuss this specific document. I 22 by talking about a short term objective. Now short term 22 may not be having the end times but this work in progress 23 doesn't mean short to medium term, short term means short 23 is pumping and it's very active. 24 MR MADLANGA SC: 24 term, doesn't it? Let me take you to 25 MR MADLANGA SC: And you referred to another document, National Commissioner, I believe that it Page 7172 Page 7174 CHAIRPERSON: Sorry, the National must be in front of you. It has the title "Mampoer shots: 1 Marikana and the doctrine of maximum force" by David Bruce. 2 Commissioner hasn't answered my question yet. 3 **GENERAL PHIYEGA:** Judge, perhaps what I Do you have it there? 4 can say is that that immediate would be interpreted by SAPS CHAIRPERSON: Mr Madlanga, do you want 5 in their planning. At this point in time we haven't as yet this to be an exhibit as well? done so. 6 MR MADLANGA SC: Yes, yes, Mr Chairman. 6 7 CHAIRPERSON: I think you'll forgive me 7 CHAIRPERSON: That will be FFF14. if I say that you haven't quite answered my question. You 8 Thank you, Mr Chairman. 8 MR MADLANGA SC: 9 9 spoke about short to medium term and I said to you, where Do you have a copy there, Commissioner? do you find that expression? Surely short term doesn't 10 **GENERAL PHIYEGA:** Yes, we do. 10 mean short to medium, it means short, and you haven't 11 11 MR MADLANGA SC: I will take you to page 12 answered that yet so I'd be grateful if you'd answer that. 12 26 of that document or perhaps let me take you to page 3 13 GENERAL PHIYEGA: Perhaps it's my 13 first. Do you see there that the author of this document 14 interpretation and you know my interpretation and what 14 is described in the following terms, "David Bruce has been you're expressing maybe may not be meaning the same thing. 15 researching and writing about policing, violence and the 15 I just read immediate to mean, you know, and if I use my 16 criminal justice system since 1996 and is regarded as the 16 17 planning experience and knowledge is that I would always 17 country's leading expert on issues relating to police use 18 put my - my plans to say whatever is immediate would be 18 of force. He has worked for a variety of think tanks and short, whatever is immediate to medium term would be short 19 NGOs, including the Centre for the Study of Violence and to medium and then I would have the long plan. It's purely 20 Reconciliation, the Institute for Security Studies and 21 an interpretation, it's not what is, maybe what is 21 Corruption Watch." Let me take you to page 26.

- in my experience of planning.

CHAIRPERSON:

thank you.

22 interpreted here, it's an interpretation of what I use as a

I understand that answer,

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CHAIRPERSON:

you've seen it?

Before you do that, may I

ask you, have you seen this? This is an e-book, I believe.

Have you seen this e-book before or is this the first time

Page 7175 [12:51] GENERAL PHIYEGA: I saw it yesterday on 2 the table. 3 CHAIRPERSON: Mr Madlanga, I don't know 4 what questions you're going to ask her but if she only saw 5 the book on the table yesterday, I take it you haven't really - have you had a chance to read it? 6 7 GENERAL PHIYEGA: Mm-mm. 8 CHAIRPERSON: Well, it may be, depending 9 on the questions you're going to ask, that we should give her an opportunity to read it, alternatively to read 10 particular passages before you question her because 11 otherwise it wouldn't be fair just to take a sentence and 12 13 ask her about it. I don't know how you're going to handle 14 this document. 15 MR MADLANGA SC: I propose doing 16 something similar to what I did with the National 17 Development Plan, Mr Chairman, which is -18 CHAIRPERSON: Alright, you're going to 19 read passages and then you'll ask for comment. 20 MR MADLANGA SC: Yes. 21 CHAIRPERSON: I see, no, it's alright. 22 May I make one comment? It appears that this book or e-23 book has got relevance in the context we're busy with. I 24 must say I'm surprised that you hadn't heard about it 25 before. I would've expected you to have had a division in

Page 7177 an asterisk in the big gap there. Do you see it? 1 2 GENERAL PHIYEGA: Yes, I do. 3 MR MADLANGA SC: I'm going to start 4 reading from below the asterisk. "How widely the term 'maximum force' is used in the SAPD is not clear." I 6 assume that to be the Afrikaans version of the South 7 African Police Service, Suid-Afrikaanse Polisiediens. 8 GENERAL PHIYEGA: Mm 9 MR MADLANGA SC: "One revealing piece of 10 information are some notes, made by a SAPS member, 11 distressed by a new 'Firearms in law enforcement' course 12 that he attended early in 2011. The notes make no 13 reference to 'maximum force'. But, he says, "The trainer 14 kept saying, 'Shooting in the SAPS has been neglected for 15 many years and they're finally encouraging people to shoot again." And in relation to the theory section where 16 17 members were supposedly instructed in the legal framework 18 that should determine when and whether officers use lethal 19 force or not, he notes that despite being given "about 20 1 000 pages to read" the instructor "would just mark those 21 pages on which we would be tested and the rest would be 22 ignored." The police officer says of his course that, "We 23 were given a two hour lecture on the use of lethal force, 24 half of which I'm pretty sure was incorrect. For example, the instructor told us that if a member is being assaulted

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the police that, you know, monitors publications that come

out that have relevance and draws your attention to 2

3 material passages in them, but is there such a division in

4 the police because I think if you haven't got one I suggest

5 you start one pretty soon.

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GENERAL PHIYEGA: I think, Judge, we have libraries, we have research divisions but I may not personally have looked at it, there could be others who -CHAIRPERSON: I wouldn't expect you to

10 deal with the research yourself, but anyway you've answered 11 my question, you have got -

12 GENERAL PHIYEGA: Ja.

13 CHAIRPERSON: - a research division. So 14 I take it we can accept as a matter of high probability 15

that somebody in one of your research divisions -

16 **GENERAL PHIYEGA:** Could be.

17 CHAIRPERSON: - would have accessed this e-book and read it but obviously if that happens, they 18

failed to draw your attention to any passages in it which

20 Mr Madlanga seems to think may be relevant.

21 GENERAL PHIYEGA: Mm.

22 CHAIRPERSON: Anyway, that'll be done to

you now. Yes Mr Madlanga, please proceed.

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MR MADLANGA SC: Thank you, Mr Chairman.

National Commissioner, at the foot of the page you will see

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by a big man, they have the right to shoot him dead

immediately. Someone asked, 'But why not use pepper

spray?', at which the instructor laughed and made a joke

about 'you've obviously never been donnered'. He then

5 reiterated that police could shoot at the slightest hint of

6 threat." About his exam at the conclusion of the course,

7 the police officer says, "We were given a mound of paper

8 work to go through. We were given the questions and

answers to a test on the Firearms Control Act and told to

10 copy word for word the answers out. We then marked 200 out

11 of 200 in red pen at the top of the pages and put it in our

12 official file. We went through a number of other tests for

13 which the instructor gave us the answers without even

14 reading the questions and we then marked ourselves 100% for

15 each of these two. We were also instructed to sign various

16 forms which stated that we had been informed of things we

17 hadn't been informed of. This was a classroom including a

18 brigadier, quite a few colonels and captains and then all

19 the rest and nobody paused for a second to question our

20 participating in this giant organisationally sanctioned

21 lie." And I end there. Do you see all of that?

22 CHAIRPERSON: Mr Semenya, I see you

23 turned your microphone on but it's now 1 o'clock. I take

24 it that the point you want to make you can make after we've

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taken the lunch adjournment.

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Page 7179 MR SEMENYA SC: I can, Chair. 1

We'll take the lunch

3 adjournment at this stage.

CHAIRPERSON:

4 [COMMISSION ADJOURNS COMMISSION RESUMES] 5 [14:02] CHAIRPERSON: The Commission resumes. Mr

Malindi, are you in a position yet to enlighten us further 6

7 on the matter that we debated yesterday, or discussed

yesterday? 8

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9 MR MALINDI SC: Chairperson,

10 unfortunately I will ask for further indulgence. I may be

11 able to address the issue tomorrow morning.

12 CHAIRPERSON: National Commissioner,

13 you're still under oath.

14 MANGWASHI VICTORIA PHIYEGA: s.u.o.

> CHAIRPERSON: Sorry, Mr Semenya, I

reminded the National Commissioner she's still under oath. 16

Yes, Mr Ntsebeza? 17

18 MR NTSEBEZA SC: Thank you. It's

something in relation to which, Mr Chairman and members of

20 the Commission, I just want to take advantage of everybody

21 being here so that we can get clarification in relation

22 thereto going forward. During lunch I was involved in what

23 I would have thought was mild altercation between a police

24 captain and I. I brought a pamphlet titled "Socialism from

25 below" and I had it in my hands and I was approached by a

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police captain. He grabbed it from my hands and it

appeared that generally there was an objection to placards 2

3 that were displayed by some of the workers, that have got

4 some uncomplimentary remarks about the police officers, and

5 I think the mistake was that even this document is part of

6 that, and I tried to reason with the police captain to find

7 out what exactly was the position, even in relation to the

8 placards, is the offence, as they saw it, the mere

9 possession of the placards, or is it in displaying them, in

10 which case even if it is the two of those, it would appear

11 that certainly during lunch as the people are sitting

12 there, holding their placards in their hands, there didn't

13 seem to be any offence to me, and therefore, before

14 emotions could get out -

15 CHAIRPERSON: Where were they sitting?

16 You say -

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17 MR NTSEBEZA SC: They were sitting

18 outside here where we usually have lunch.

19 CHAIRPERSON: I see.

> MR NTSEBEZA SC: Some of them were

21 displaying the placards from quite a distance from where we

were sitting, and it seemed to me – and I've just conferred

with my learned friend Mr Semenya - that perhaps if we had

24 some rules of engagement, my sense is that, and people are

25 standing up saying things, which may even be things that

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Page 7181 are not acceptable or uncomplimentary to one of the

2 parties, to the extent that they seem to be exercising

3 their democratic right to do so they should be allowed to

4 do so, because my sense was that it was a peaceful

5 demonstration and then at a venue like this, Mr Chairman, I

6 thought that we should try by all means to keep our tempers

7 as cool as we can manage to do so. So I thought maybe

8 taking advantage of the National Commissioner of Police

9 being on the stand and the Chairman and the Commissioners

10 being here, this might probably be the right place for some 11 accord to be arrived at as to how we conduct ourselves

12 relevant to placards and stuff like that.

CHAIRPERSON: Mr Semenya, you were going to say something before the adjournment in relation to the passage that was read from the book by Mr Bruce, but I take it before we get there, you would wish to say something in

17 response to what Mr Ntsebeza said?

MR SEMENYA SC: Chair, Mr Ntsebeza has just raised the matter with me and my immediate response was to say the right of protest freely in this country is a constitutional right about which I don't think if his facts

are correct, should be condoned. I will investigate the 23 matter and raise it with those members that they have no

24 right to prevent anybody making their public protest for as

long as it remains peaceful.

Page 7182 CHAIRPERSON: Thank you. In regard to

the suggestion about rules of engagement, I'm not sure that

3 engagement is quite the right word in this context, but may

4 I suggest that you and Mr Ntsebeza might have at least a

preliminary discussion to see whether it is desirable that

6 rules of that kind should be drawn up, and possibly even

7 prepare a draft which we could then give to the evidence

8 leaders and the other parties, before the Commission is

9 called upon to add its imprimatur, as it were, to them.

10 But it's the sort of thing which I would think could be

sorted out cordially and harmoniously among the parties. 11

12 We've had a very harmonious atmosphere here up to now. I

13 think I must commend all the parties for the way that

14 they've conducted themselves, and cordial relationships

15 have been established and it's important for the work that

16 we're called upon to do that that atmosphere should

17 continue. But there are various aspects to it. The

18 public's confidence in the Commission mustn't in any way be

19 eroded or diminished, but if everyone continues the way

20 they've been continuing up to now, I've no doubt it will

help us substantially to achieve what the President has

asked us to do. But if in the meanwhile you and Mr

23 Ntsebeza could have preliminary discussion at least on

24 that, I'd be grateful.

25 MR NTSEBEZA SC: Mr Chairman, may I just

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MR MADLANGA SC:

you might not have said it, but if I were to ask you the

direct question, would you consider it important to improve

Page 7183 also place on record that my colleague Semenya immediately - I just confirmed what he said - immediately when I 2 3 mentioned this, his attitude was surely there is a 4 constitutional right for people to protest. We may not 5 like what they are protesting about, but I just wanted to 6 endorse and say I confirm what he said to me. What he says 7 to you, is what he said to me. He said all those things in 8 general terms. 9 MR BIZOS SC: Chair, we were witness to what happened outside. I think a very simple advice should 10 11 be given to the numerous police officers that are in the 12 periphery. It is not an offence for people, women at the 13 back, who have been given a pamphlet. They don't have to 14 surrender it to a policeman, and there were quarrels between them in high-pitched voices, particularly from the 15 women, "I'm not prepared to give it to you," and it created 16 17 quite an unfortunate impression. People want to take a 18 pamphlet, they've got the right to take it. It may be very 19 good public relations for the police officers to be told 20 just ignore it and there wouldn't be, wouldn't have been 21 what my learned friend has complained about, and what my 22 other learned friend on the right has to investigate. 23 CHAIRPERSON: I understood Mr Semenya to say more in relation to the other aspect -24 25 MR BIZOS SC: Placards.

your objection. What exactly is your objection? The reading of the MR SEMENYA SC: various excerpts which Mr Madlanga did. CHAIRPERSON: I understood he was going to ask - or the impression I got was that he was going to ask a question of the National Commissioner based upon those passages, but what exactly is your objection? MR SEMENYA SC: I want to know if this evidence is going to be led of what is called an SAPS member, to be able to identify the trainer who is said to have said the things which were said. If there is no such intention, then the questions cannot be put, with respect, Chair. CHAIRPERSON: Well, let's hear what the questions are first before I rule on the matter. I can see there are various questions that can be asked, but let's see which are the ones that Mr Madlanga is going to ask before we take the matter any further. CROSS-EXAMINATION BY MR MADLANGA SC (CONTD.): Thank you, Mr Chairman. Is it correct, National Commissioner, that in parliament last week you stressed or emphasised the importance of improving the training which members of SAPS receive? GENERAL PHIYEGA: - specifically because we were presenting our budget.

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Anyway, even if perhaps

Page 7184 CHAIRPERSON: - of holding the placards, 1 but it would apply equally to the question of distribution 2 3 of and receipt of pamphlets. 4 MR BIZOS SC: Once they explain -5 CHAIRPERSON: I did suggest to Mr Semenya that he would speak to, to say that he would speak to the 6 7 various members of his client who have been behaving in the 8 way that's been described, and remind them of what the 9 Constitution says about these matters, to ensure that instances of this kind don't occur again, and I'm sure we 10 11 can rely on him and depend upon him to discharge his 12 obligations in that regard very correctly and efficiently. 13 Thank you. Mr Semenya, before we adjourned you were going 14 to say something, I think about the e-book by Mr Bruce. 15 MR SEMENYA SC: Indeed, Chair. Chair, just to, as a prelude to our objection, may we be advised 16 17 if this so-called -CHAIRPERSON: 18 I'm not sure what exactly 19 you're objecting to. 20 MR SEMENYA SC: 21 CHAIRPERSON: You haven't said what you're objecting to yet. MR SEMENYA SC: Sorry, Chair? 23

what you're going to object to. You said as a prelude to

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CHAIRPERSON:

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the training of SAPS members? GENERAL PHIYEGA: Yes, because continuous improvement is a mantra of any organisation. MR MADLANGA SC: You have already said in response to a question by the Chairman that you were not aware of the publication, the e-book that I referred you GENERAL PHIYEGA: Yes. MR MADLANGA SC: Now assuming that the content of the excerpt that I read to you were true - I already see my learned friend Mr Semenya shaking his head would that be a matter of concern to you, or not? MR SEMENYA SC: I raise the objection again, Chair. There is no predicate for the supposition that any of these allegations are, (1), correct; or even made. Unless my learned colleague intends to lead that evidence, I can understand the question that is now being put to the witness, but without that foundation the question cannot be put, with respect, Chair. CHAIRPERSON: Yes, Mr Madlanga? MR MADLANGA SC: Mr Chairman, Commissioners, the matter does appear in the excerpt that I

You haven't told us yet

- read and I prefaced my question by saying if correct, would
- 2 this be a matter that concerns the National Commissioner,
- 3 or not. I do not believe that I have to indicate whether
- 4 or not the evidence will be led before the witness can be
- 5 required to answer the question that I have put to her. It
- is in proceedings of this nature, that is proceedings 6
- 7 before a commission, it is not correct to suggest that in
- 8 respect of every and any piece of material that is
- 9 presented to the commission, the person responsible for the
- 10 existence of that piece of material must actually come
- before the commission to testify to the content of that 11
- which they are responsible for the existence of which 12
- 13 they are responsible. That, as I understand the position,
- 14 is not the law. I understand the law in commission
- 15 proceedings to be that any commission of inquiry like this
- one can inform itself, and can admit evidence of whatever 16
- 17 nature it considers acceptable, and that is not the same
- 18 legal position that finds application in courts of law.

Let me again refer to authority that I referred

- 20 to quite early on, but I think then I referred to it off
- 21 the top of my head. Let me now refer to it, and I'll
- 22 actually read a passage from the relevant judgment. The
- 23 version of the judgment that I have here is a JOL judgment,
- 24 but I do know that this judgment is also reported in the
- 25 South African Law Reports. I'll ask Ms Pillay to find me

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- the South African Law Reports report, or citation rather.
- It's the matter of Bongoza, that's B-O-N-G-O-Z-A, versus 2
- 3 Minister of Correctional Services & Others, [2006] JOL
- 4 16653 -

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- 5 CHAIRPERSON: Sorry, JOL?
- MR MADLANGA SC: JOL 16653. It's a 6
- judgment of the Transkei High Court. The citation in the 7
- 8 South African Law Reports is 2002 (6) SA 330, Transkei
- 9 Division. This is what appears at paragraph 17 of the
- 10 judgment, and there the commission is referring to
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- submissions that were made by counsel. "It was argued that
- 12 the commission was not bound by the rules of evidence
- 13 applicable to a court of law. It was entitled to adopt its
- 14 own procedure, including the receipt of evidence or
- 15 information relevant to the issues before it. In fact,
- 16 counsel contended further that the commission was
- 17 responsible for collecting evidence and obtaining
- 18 statements from witnesses. It could consider information
- 19 of any nature, including hearsay evidence, newspaper
- reports, or submissions made without sworn evidence. For
- 21 these submissions counsel relied on Bell versus Van
- 22 Rensburg," and the citation is given, \$ versus Mulder,
- citation given, and S versus Sparks NO & Others, citation
- given. "In the latter case, Human J, (with whom Theron AJP
- 25 and Franklin J concurred) gave the following distinction
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between a court of law and a commission at 961 C. 'A court

- 2 of law is bound by rules of evidence and the pleadings, but
- 3 a commission is not. It may inform itself of facts in any
- 4 way it pleases, by hearsay evidence and from newspaper
- 5 reports, or even through submissions or representations on
- 6 submissions without sworn evidence.' In this matter the
- 7 regulations under which the commission operated made it
- 8 clear that it was not intended to be regarded as a court of
- 9 law," and then it goes on. I will skip and go to paragraph
- 10 25, and I would submit that obviously this Commission also
- 11 was not intended to be a court of law.
- 12 [14:22] "Furthermore," this is paragraph 25, "I am
- 13 satisfied on the authority in De Beer supra that the
- 14 commission was not required to follow and apply rules of
- 15 evidence applicable to courts of law. The fact that it had
- 16 the power to set aside contracts, did not change it from
- 17 being a commission to a court of law. It remained a
- 18 commission with a procedure dissimilar to the ordinary
- 19 court procedure, and the legal rules applied therein. It
- 20 was not bound by the rules regulating the admission of
- 21 evidence of evidentiary material in a court of law, nor was
- 22 it obliged to adopt the approach of analysing and
- 23 evaluating evidence which is usually followed in a court of
- 24 law. Its regulations indicated that it will be improper
- 25 for it to act as if it was a court of law when it was not.
 - Page 7190

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- For example, cross-examination was subject to the
- chairperson's permission, which could be granted only if he
- was convinced that such cross-examination would be in the
- interests of its functions. Consequently I find that the
- 5 commission has competently reviewed the information and
- 6 evidence placed before it, and that it was entitled to rely
- 7 thereon for the purposes of its decision, and of the
 - quotation."

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9 Now that said, I am in my submission by no means 10 suggesting that once the evidence has been admitted, it

then holds that it must be of - a certain level - once the 11

12 evidence has been admitted, what weight the Commission will

13 then attach thereto is a totally different matter, but that

14 does not say the same thing as just because it's evidence

15 of a particular nature, then it becomes inadmissible. That

16 is not the law, and I am submitting that there is nothing

- 17 wrong in putting that excerpt to this witness. There is
- 18 nothing wrong in that excerpt being admitted as evidence
- 19 before this Commission, but what weight will then attach
- thereto, totally something different, and I would submit
- 21 that there is no substance in the objection and I will ask
- 22 to be allowed to continue.

CHAIRPERSON: Thank you, Mr Madlanga.

24 Yes, Mr Semenya.

25 MR SEMENYA SC: Chair, clearly the law as

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- outlined is one with which we have absolutely no guarrel.
- 2 We also are not alarmed that a commission in law is able to
- 3 take any form of information. The exercise of a discretion
- 4 though in the - and the probative value is a completely
- 5 different thing. I'm not even addressing that. The
- 6 exercise of that discretion is aimed at establishing
- 7 whether the interests of justice so require it, and has to
- be measured against the prejudice that a party may suffer 8
- 9 in relation to its admission, and it is the prejudice about
- 10 which you're addressing the Commission.

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If an excerpt of that nature is given under an authority of somebody who is speaking about the conduct of this very Commission, about which the police conduct is a direct issue under focus, and we are given that the police are not even given any training – if this is anything to go by - they are made to pass exams without doing anything, they have not been "donnered," that's why that's not happening, we say the prejudice is manifest, and the Commission cannot in the proper exercise of a discretion admit this evidence to stand, whatever its probative value. CHAIRPERSON: Sorry, I don't understand

21 22 your submissions about prejudice. I understand Mr

23 Madlanga's question to be if these facts are correct, is

24 that a serious matter. Now obviously the answer must be,

25 it must be a serious matter. If it's true - it's not

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- suggested it is, but if it's true that trainers, or a 1
- 2 particular trainer at a particular course went through the
- 3 motions, pretended to train people about the use of
- 4 firearms in law enforcement situations in the way
- 5 described, that is a serious matter which I take it the
- Commissioner would wish to do something about, to 6
- 7 investigate if it's true; if it is true, take certain
- 8 steps; if it isn't true, then be able to say it's untrue.
- 9 So I don't understand the prejudice – what prejudice the
- 10 police service can suffer from the fact that the
- Commissioner's being asked if these things are true, is it 11
- 12 a serious matter, and I take it she - or I mustn't say what
- 13 she will say, but depending on what she will say, I can't
- 14 see the prejudice to the police. But if there is some
- 15 point that I don't understand, please enlighten me.
- 16 MR SEMENYA SC: May I try my last

attempt, Chair? The issue is if there is no basis for the

18 hypothesis, and there won't be a basis for the hypothesis

- 19 if it is not going to be even an effort at making that
 - evidence come about, it's like asking if South Africa is
- 21 corrupt, then what? But you can't make a proposition if it
- 22 has no basis in law in the first place. That's the
- objection, Chair. 23

17

CHAIRPERSON: 24

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Mr Madlanga, you were

25 replying to Mr Semenya, but he's now raised a new point,

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well not quite a new point, but I think he's emphasised on a particular aspect of the matter that you didn't deal with in your argument, namely that the police service will suffer prejudice if you are permitted to ask this question, and would you like to deal with that submission?

MR MADLANGA SC: Thank you, Mr Chairman. Let me deal with the very last point my learned friend made. My learned friend refers to a lack of basis in law for the question. I do not understand that. I do not know what law he is referring to for saying that there is no basis in law. I would understand if, as he says, there are no facts that tend to - except for the excerpt, there are no facts that tend to support what has been said, I would understand he - and by saying I would understand, I'm not suggesting that I would accept - I would understand if he were saying that there is no basis in fact, not law. What is that law? I do not know what law he's referring to in this regard. I have referred to the law as I understand it, and I understand that to be applicable to this very scenario, and my learned friend says that he's not quarrelling with that legal position, then what law he's referring to, I do not know.

Now that said, on the question of prejudice, I agree wholeheartedly with what the Chairman says. The question is in so many words prefaced by saying if correct

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- and those are the operative words, if correct, would this
 - be a matter of concern for the National Commissioner. It
- 3 is not saying this, the content of this excerpt is correct.
- 4 It's not saying so, but Commissioner, National
- Commissioner, if this were correct, would it be a matter of
- 6 concern. Where is the prejudice? I do not see it.

But in any event, in any event, I would have expected quite the opposite from the South African Police

9 Service. I would have expected a reaction that says an

10 allegation of this nature that on the use of force by the 11 police there is in actual fact, according to what this

- 12 writer says, there is a "fraud" of this nature on police
- 13 training on the use of firearms, we as SAPS must
- 14 investigate this, see if there is any truth in this. So I
- 15 would have expected an opposite reaction, not from my
- 16 learned friend, Mr Semenya, but from SAPS. So I don't
- 17 quite follow, I do not quite follow why my question on this
- 18 subject should be found to be objectionable, and I
- 19 emphasise the point that I would have expected them to say
- 20 let us see if we cannot get to the bottom of what Mr David
 - Bruce is saying, and see whether or not they come to a
- 22 conclusion that there is any truth in it.
- 23 MR SEMENYA SC: Chair, that's precisely the difficulty. We can't even investigate this thing for
 - as long as the SAPS man is, must, is not going to be

produced. We can't investigate who the trainer is and it's

2 a prejudice we cannot undo.

3 CHAIRPERSON: I'm afraid I don't

4 understand that. I can understand if these allegations are

5 true - they may not be true, may be a total fabrication,

but if the allegations are true, there's enough 6

7 information, I would have thought, to enable an astute

investigator to get to the bottom of it. What is alleged 8

9 is that early in 2011 there was a course called "Firearms

10 in law enforcement." I don't know how many courses under

11 that name were held early in 2011, but I would not think

12 that there'd be so many that it will be difficult to

13 investigate further. What is then said is that it was a

14 course attended by a brigadier, quite a few colonels, and

captains. Again that would serve to identify the course, I 15

would have thought, with some particularity. But the 16

17 allegation goes further, that the people at the course,

18 there was a stunt; there was a pretence that they were

19 writing exams. They were given the manual, told to copy

20 out passages, write in red ink at the top 200 out of 200,

21 and there were certain other allegations of a similar kind.

22 So I can imagine an investigator who says to the head of

23 training, how many courses did you have in early 2011

24 called "Firearms in law enforcement," they say how many

25 they had. How many of them were attended by a brigadier,

Page 7196

- colonels and captains? Say how many they had. They say
- right, please send us the examination papers which were 2
- 3 completed by the people who attended. They look at them;
- 4 they find none of them have got passages from the notes
- 5 copied out; none of them have got 200 out of 200. They say
- well, this is obviously a false allegation. On the other 6
- 7 hand, the courses that they find a whole batch of alleged
- 8 exam papers with things copied out of the manual, with 200
- 9 out of 200 in red, then it's clearly true. Then they say
- 10 right, this is a serious - well, I would hope they would
- 11 say it's a serious matter. Something has got to be done to
- 12 the trainer. Those people who received that "training" had
- 13 better come back immediately, and immediately in the
- 14 literal sense, so that they can be retrained in Public
- 15 Order Policing because they obviously need it. I don't
- 16 understand the prejudice. I don't think your objection is
- 17 a good one, and I disallow it, and Mr Madlanga may

18 continue.

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I just might stress that if these had been generalised allegations of a kind which could not

21 reasonably have been investigated on the information

22 available, then the position might well have been different

and there might well have been prejudice incapable of being

24 remedied, and then I would have allowed the objection, but

25 in the particular circumstances of this case, whether I'm

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applying the law or applying some broader doctrines which

are allowed to be imported from the Transkei I'm not sure,

but I'm satisfied that even sitting as judge in a court of

law I would in these particular circumstances allow the

question.

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MR MADLANGA SC: Thank you, Mr Chairman.

Three other judgments that are not from the Transkei are

referred to, and -

CHAIRPERSON: No, I know that, and it

sounded from what you said as if they were given by eminent 10

11 judges as well.

> MR MADLANGA SC: Yes, and lastly -

13 CHAIRPERSON: But to be fair, the big

14 point which Mr Semenya makes is correct, that if there is

prejudice incapable of being remedied, then that would have

formed a basis even for a commission to reject the

17 evidence.

> MR MADLANGA SC: Yes.

19 CHAIRPERSON: It's only because I've

20 found that there wasn't such prejudice that I allowed the

21 auestion.

22 MR MADLANGA SC: Lastly - thank you, Mr

23 Chairman. Lastly -

24 MR SEMENYA SC: Chair, I'm not

countermanding the -

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MR MADLANGA SC: Just the -

2 MR SEMENYA SC: Sorry, Sorry, Mr

3 Madlanga. Would we be - in fairness then in this

Commission, because it is at the core of the conduct of

policing - would we be given an opportunity to bring all

6 those witnesses who'd offered those lectures so that we

7 refute this, and those students who were given lectures to

8 come and say what those lectures were? Because we'll have

9 to meet it in full, otherwise there would be a lingering

10 thought that there may be some mote of weight about these 11

allegations which would be damaging to our position.

12 CHAIRPERSON: Well, we'll cross that

13 bridge when we get there, but I would have thought if you

14 called someone who gave evidence to say I investigated this

15 allegation, I found there was no such course early in 2011,

16 or I found there was no such course attended by a

17 brigadier, colonels and captains, or I found there were

18 such courses, I looked at the examination papers and I

19 found what were obviously original essays written by all

20 the examination candidates, and I found none, nobody who

21 got 200 out of 200, then that evidence would be accepted

without more, but we will deal with that matter as and when

23 it arises. We may find of course that an investigation

24 produced the opposite results, and that it is found that

these allegations are substantiated, and you would then be

able to lead evidence to say we accept this is a serious matter and this is what we've done to remedy the situation. 2

3 But all these things are, lie in the future. We will deal

4 with them as and when we get there. Please proceed, Mr

Madlanga. 5

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MR MADLANGA SC: Thank you, Mr Chairman. 6 7

I go back to the question that I asked, National

Commissioner. If true, would the content of the excerpt 8

that I read to you be cause for concern to you?

10 **GENERAL PHIYEGA:** I would start off by saying you've asked me a lot of hypothetical questions, and 11

12 this is one of those, because indeed when I look at the

13 statement, just gleaning through it, the author does make

14 reference to dates, to names, to particular months, to

particular years. On this piece of articulation it is 15

16 interesting that there is no date, there is no name, and

17 that bothers me, and having said so, I don't know whether

18 it's just a statement or whether it's innuendo, and I would

like to say I do not believe it is true.

20 MR MADLANGA SC: The matters that you 21 raised before you said you don't believe the content of the

22 excerpt to be true, are matters that would go into the

23 investigative process, if that is a matter that SAPS would

24 find warranting investigation at all. I repeat my

25 question, what you have said does not answer it, not even Page 7201

she doesn't believe it, but she said she's going to

2 investigate it. That's a fair answer. You can ask her

3 what she will do if her investigation finds out things

4 which you can elaborate perhaps, but I don't think it's

5 necessary to ask her the question you've asked. It is

sarcastic, and which I don't think is worthy of you. 6 7 MR MADLANGA SC: My apologies to the

8 Commission and to General Phiyega.

9 [14:42] CHAIRPERSON: Mr Madlanga, are you not

10 going to ask her what will happen if she investigates and

11 finds some of the allegations to be true? Because if

12 you're not going to ask it, I will. You say you're going

13 to have it investigated, which is a very proper approach.

14 If the investigation shows that these allegations are

15 without substance, as Mr Semenya said, that will be brought

to this Commission and this allegation will be exposed to 16

17 be a lie. If on the other hand your investigation proves

18 that the allegations are correct, then that would mean that

19 some of the training that's been given has been a farce, as

20 had been described, a fraud. If that is so, what would you

do? I know that's a hypothetical question, but I think 21

22 it's a question that you can be asked.

23 **GENERAL PHIYEGA:** Judge, I definitely

24 shall bring sanctions to the trainers, and secondly I shall

remedy that because it is my responsibility and duty as a

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the latter portion that says you do not believe the content

2 of the excerpt to be true. My question is, if true, that's

3 not saying that excerpt or the content of the excerpt is in

4 fact true, but if true, would the content of that excerpt

5 be cause for concern to you, General?

GENERAL PHIYEGA: 6 I still say I do not

believe it is true.

MR MADLANGA SC: General, are you going

to say that you honestly believe that - that is the

question that I'm asking you, that is whether or not this 10

excerpt is true? Are you telling this Commission that you 11

12 believe that that's the question I'm asking you, or are you

13 deliberately being evasive?

> **GENERAL PHIYEGA:** I am not being deliberately evasive. You've presented to me that, you've read to me that thing on page 26 to page 27. I say I don't

17 believe it is true, because your question is if it is true,

18 I say I do not believe it is true.

19 MR MADLANGA SC: I will leave it. Are

you going to investigate it at all?

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GENERAL PHIYEGA: I definitely shall.

22 MR MADLANGA SC: If you do not believe

that it's true, why would you even want, why would you even

24 bother to investigate it?

CHAIRPERSON:

- the question. She said

leader to ensure that the training that we offer does

deliver what it's supposed to deliver for the citizens of

this country.

CHAIRPERSON: Thank you.

5 MR MADLANGA SC: May the Commission just

6 bear with me, please. Now, Commissioner, let me take you

7 back to something that we have debated, but the context now

8 will be different. You said that the SAPS expert on Public

9 Order Policing must have received his information on the

10 problems with the analogue radio system of SAPS from SAPS

commanders or SAPS members. What I would like to find out 11

12 is, are you in a position to explain why we only see this

13 in Mr De Rover's statement, why it is not in the SAPS

14 presentation, why it is not in the SAPS opening statement.

15 Are you in a position to explain that or not?

GENERAL PHIYEGA: I'm not sure whether this question is coming for the first time because I do

18 know that an issue was raised much, much earlier, where we

19 even got our TMS division to write a short statement to

explain the radio functioning of SAPS. Much earlier when

21 the Commission was starting we were asked that question as

22 SAPS and we submitted something.

23 MR MADLANGA SC: I will agree with you,

National Commissioner, that in their interaction with

members of SAPS the evidence leaders have spoken to some

16

so?

Page 7203 members of SAPS about the radio network. So probably that 2 2 is what you are referring to, but I'm asking you a 3 3 different question, and the question is why do we not see 4 the problem about that radio network in exhibit L, the SAPS 4 5 presentation, as also in the SAPS 5 6 6 opening statement? 7 7 CHAIRPERSON: I think you should ask her whether she's able to tell us, because it may be a matter 8 9 9 of which she has no knowledge. 10 MR MADLANGA SC: 10 Yes, yes, yes. Thank you. Thank you, Mr Chairman. Are you able to tell us why 11 11 12 12 it is not in those two documents? Perhaps for context and 13 13 for you to understand why I'm asking that question, 14 according to Mr De Rover, this, the malfunctioning of that 14 15 radio system -16 MR SEMENYA SC: Chair, I object again. 17 17 Can we go to paragraph 81 of Mr De Rover's statement? The 18 problems with the analogue radio network is not a 19 malfunctioning, it is how a analogue radio works. He says 19 20 its problems are those. He's not saying it's 20 21 malfunctioning. 21 22 MR MADLANGA SC: I will substitute -22 23 MR SEMENYA SC: By contrast he's saying -23 24 24 MR MADLANGA SC: I will -

evidence leaders? GENERAL PHIYEGA: I think the important thing to mention is that our responding to you was not a back-footed matter. We responded because we were able to tell you that Petra is not here, Petra is in Eastern Cape. We needed to do that because we were aware that there is an

issue around radios, and that's why we did what we did.

appreciate the response that we received from SAPS, but I'm

in writing at our request. We initiated that process, not

there was even an article in the press which concerned us

suggest to you that SAPS must have been aware of this

problem prior to the press, the article, and also prior to

talk to the commanders that are going to present to you,

you yourself not aware whether or not SAPS was already

aware of the problem prior to the article in the press that you are referring to, and also prior to the enquiry by the

and it was important for us to also correct that.

GENERAL PHIYEGA:

MR MADLANGA SC:

the enquiry by the evidence leaders?

GENERAL PHIYEGA:

MR MADLANGA SC:

they will mention that.

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You would recall that

But would it be fair to

I am sure that when you

Are you not aware, are

I understand that and I

Yes, the issues of

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there was a malfunction. It may be that there was a problem not caused by malfunctioning, but caused by something else, so the objection is well taken. MR MADLANGA SC: I'm a layperson – thank you, Mr Chairman. I'm a layperson in matters analogue radio systems. Let me phrase the question differently, and substitute "problems" for "malfunctioning." Are you in a position to tell this Commission, National Commissioner, why the problems with the analogue radio network that 10 resulted in the overall commander not being able to call a

I think Mr Semenya is

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CHAIRPERSON:

in the SAPS opening statement? GENERAL PHIYEGA: I'm not able to do so, but I will also say we have addressed you in particular on the radio matter. The TMS note that we sent you did talk about the radios.

halt to the operations, are you able to tell why it is that

we do not see that in exhibit L, the SAPS presentation, and

18 19 MR MADLANGA SC: But do you accept that it was such a crucial matter that it ought to have had some 20 21 importance in the case that SAPS presented before this

Commission? Would you agree with that? 22

GENERAL PHIYEGA: Yes, I regard it as 23 important, and this is why we responded to you in writing. MR MADLANGA SC: And that was a response

Page 7206 right, because it doesn't follow from what he says that asking you a different question. Were you as the National

MR MADLANGA SC:

Commissioner of Police, were you aware prior to the article

that you are referring to, and also prior to the enquiry by

the evidence leaders, that there were on the day in

existence the problems that we have been talking about

around the analogue radio system of SAPS? Were you aware?

7 That is the question, and also prior to the article that

you are referring to, as also prior to the enquiry by the

GENERAL PHIYEGA:

9 evidence leaders.

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communication and radios have been part and parcel of this process from beginning to today. You have said in response to an earlier question that the commanders would have been aware as well. Now the question that I want to ask is no, no, no, I asked that. I will now take you to a

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different subject, the tampering report. I hope that it 16

17 has been placed before you. That is the report that was

18 commissioned by you after you became aware that there had

19 been a tampering -

20 **GENERAL PHIYEGA:** I have it.

21 MR MADLANGA SC: - with the crime scene

22 at scene 2. Do you have a copy there, General?

GENERAL PHIYEGA:

24 MS PILLAY: Chair, this exhibit should be

marked FFF15. FFF15.

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Page 7207 CHAIRPERSON: The possible tampering 1 report. Exhibit FFF15. 2 3 MR MADLANGA SC: General, when did you 4 first become aware of the possible tampering with the crime 5 scene at scene 2 in Marikana? GENERAL PHIYEGA: 6 I think it was the 24th, 7 or the 23rd of October. 8 MR MADLANGA SC: Now are you aware that 9 the Commission only became aware - or perhaps, yes, the Commission, including the evidence leaders, became aware of 10 the investigation that you had instituted after evidence on 11 12 the crime scene, evidence of Captain Mohlaki had been led 13 before this Commission? Are you aware of that, or not? 14 GENERAL PHIYEGA: I'm not aware, but I

Mohlaki's presentation here. 16 17 MR MADLANGA SC: I will just look at - or 18 perhaps so long let me ask this question. You will accept 19 if I suggest to you that Captain Mohlaki's evidence on this 20 subject was on 5 November 2012? You accept that? Ms 21 Pillay has just looked at the record for me on this. 22 GENERAL PHIYEGA: Ja, I think, I may be 23 wrong. During the presentation of Captain Botha and

can say that my becoming aware was because of Captain

24 Captain Mohlaki, that's when I became aware of that. I was 25 here.

1 2 exactly you are referring to, in particular insofar as Captain Mohlaki is concerned, are you talking about when Captain Mohlaki's evidence actually addressed the 5 tampering, where for instance two pictures would be shown on the screens and the position of the weapons would be 7 different, or in some pictures there would be none, and 8 then a picture of the same person would actually have a weapon when it wasn't there earlier? Are you talking about 10 that evidence when you refer to the evidence of Captain 11 Mohlaki? 12

they broke for lunch, when he was coming to show his I saw that, and it was on the basis of that, that I said I want to understand what is sitting behind these

18 19 MR MADLANGA SC:

colleague in the evidence leading team, Mr Wesley, that 21

22 October 2012.

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GENERAL PHIYEGA: And he was here for

many days. I mean he was here for many days. 25

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bit of time, Commissioners.

2 CHAIRPERSON: I see it's after 3 - Mr

3 Madlanga, after 3 o'clock, so we can give you the time and

take the tea adjournment at the same time.

MR MADLANGA SC: Thank you, Mr Chairman.

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Page 7210

6 CHAIRPERSON: I just want to see

7 something before we do. Yes, the Commission will now

8 adjourn for tea. We'll resume just after quarter past 3.

[COMMISSION ADJOURNS 9 COMMISSION RESUMES1 The Commission resumes. 10 [15:25] CHAIRPERSON:

You're still under oath, National Commissioner. Mr 11

12 Madlanga?

13 MANGWASHI VICTORIA PHIYEGA: s.u.o.

CROSS-EXAMINATION BY MR MADLANGA SC (CONTD.):

15 Thank you, Mr Chairman. National Commissioner, you were

quite correct, Colonel Botha started testifying on 23

17 October 2012, and he was indeed, as you say, still

testifying even the following day. There's a matter that I

19 would like to get clarity from you on, and it is this. You

20 have already instituted an investigation on the possible

21 tampering on 24 October 2012. Captain Mohlaki comes to

22 testify before this Commission on 5 November 2012 and he

23 gives his evidence-in-chief based on his, on the

photographs that he had taken, which in and of themselves

did not show that there had been tampering before he took

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MR MADLANGA SC: Just to be sure what

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GENERAL PHIYEGA: In fact the person who was presenting I think was Botha, because I was here when pictures. I was alerted to that and we looked at them and

17 differences.

Well, I'm told by my

Lieutenant-Colonel Botha testified on 24 - or I'm sorry, 26

MR MADLANGA SC: I'd like just a little the photographs that he presented before this Commission as

part of his evidence. I know this is long, but I'm just

setting a scene. Then when he is being re-examined - it

seems that I have my wires crossed when it comes to the

dates. I'm being told that he was re-examined on the 5th of

November, so his testimony must obviously have commenced 6

before that.

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CHAIRPERSON: His testimony went on for a quite a long time, you remember, much longer than we anticipated.

9 10 11 MR MADLANGA SC: Yes, yes. Thank you, Mr

Chairman. Let me take one step back then. So he's been cross-examined on the 5th of November. He would have started testifying before that, but one thing sure is that he testified after Colonel Botha had testified, which would

16 mean that he testified after you had instituted the

17 investigation. What I want to find out from you, are you

18 as the National Commissioner and as the head of SAPS in a

19 position to explain why it is that SAPS let this Commission

listen to and view - listen to the evidence of Captain

21 Mohlaki and view photographs taken by him, photographs

22 taken at a time when the tampering had already taken place?

23 Why was this Commission not alerted beforehand that that in

24 fact does not represent the scene; the scene had already

been tampered with? Are you in a position to give an

Page 7211 Page 7213 explanation? lawyers would be able to talk to that. All I know is that 1 2 CHAIRPERSON: Yes, Mr Semenya? when we discovered this, we did ask them to actually talk 3 MR SEMENYA SC: Chair, I think at the to the Commission about what we are doing, because we 4 heart of the question is probably why did we as SAPS legal wanted to understand, and we've been open. I think you've 5 representatives allow the leading of evidence to happen in 5 met a number of people who have been investigating, who the way it did, without alerting the Commission to the 6 we've engaged. You've met with the - because we wanted to 6 7 investigation. If it is any -7 be open and transparent about what we were doing. 8 MR MADLANGA SC: 8 MR MADLANGA SC: May I, even before my General, who drafted 9 learned friend proceeds, may I say for now let us hear what 9 your press statement? Did you do it yourself, or did the answer will be and only if it does turn on what my 10 somebody do it for you? 10 learned friend says, will what my learned friend says 11 11 MR SEMENYA SC: Chair, I -12 12 perhaps come into the equation. For now I just want to MR MADLANGA SC: The press statement of 13 know why the National Commissioner as the National 13 17 – 14 Commissioner and as the head of the South African Police 14 MR SEMENYA SC: Is Mr Madlanga moving Service, why they as that organisation let evidence proceed 15 15 away from that? 16 on a basis that was in fact not correct. 16 CHAIRPERSON: Mr Semenya wants to say 17 CHAIRPERSON: Mr Semenya, do you persist 17 something. 18 in your objection? 18 MR SEMENYA SC: Are you moving away? 19 19 MR SEMENYA SC: Let the witness answer, MR MADLANGA SC: Yes. Yes, Mr Semenya. 20 correct, I'll give you the information just now. 20 MR SEMENYA SC: Chair, just for the 21 21 record, might we look at the very document, FFF15. CHAIRPERSON: Alright. 22 CHAIRPERSON: FFF15, the so-called, the 22 **GENERAL PHIYEGA:** I'm going to try and 23 23 deal with some chronology which may miss certain things. possible tampering report. 24 MR SEMENYA SC: 24 If I do so, please pardon me. On the 23rd/24th when that Indeed, Chair, at page 8. 25 The date of the document is 2012/11/21. We could not have thing was happening, was, remember we had submitted our Page 7212 Page 7214 known anything about how this investigation is positioned. preliminary presentation. Botha and Mohlaki were, even 1 That's the first point. The second point is, we did not 2 though they work for us, were coming from the LCRC and 3 whatever information they were giving was coming to the even lead the evidence of Captain Mohlaki ourselves. 4 evidence leaders, not to us. So the discord that we MR MADLANGA SC: May I move on, Mr 5 Chairman? noticed, because all those documents were already with you, 6 CHAIRPERSON: Yes. 6 and correct me, were discovered at that point in time, 7 7 MR MADLANGA SC: Thank you. National that's how we managed to get your document that was 8 Commissioner, who drafted your press statement of 17 August 8 different from ours. I was alerted to that because I was 9 9 2012? saying if this is the document that is with the evidence leaders, and what we have submitted as our own submission 10 10 CHAIRPERSON: That's FFF5, I think? 11 and whatever, I wanted to understand why the difference, 11 MR MADLANGA SC: Yes, Mr Chairman. 12 12 and it was on the basis of that that I said please **GENERAL PHIYEGA:** I - may I request a 13 investigate for me and tell me what is happening, and 13 copy of that, because I don't have it with me. 14 CHAIRPERSON: 14 through - I'm sure our lawyers will talk to that - through Does the witness need a 15 our lawyers we didn't wait to be asked; we brought the 15 copy of FFF5? To save time, she can have mine. **GENERAL PHIYEGA:** Oh, is it this one? My 16 information to yourselves to say this has happened, we are 16 17 doing the following, and that's my understanding of what 17 apologies, I thought you were talking about another statement. Are we going back to this one? Then you can 18 has happened here. 18 19 MR MADLANGA SC: By the information being 19 have yours back. brought to us, to the attention of us evidence leaders, and 20 MR MADLANGA SC: Yes, we are going back 21 also us being advised as to what SAPS was doing, I trust 21 there, General, but I don't think we are going back to any that you are not suggesting that that was done prior to the previous question. The question was, who drafted it, re-examination of Captain Mohlaki on 5 November 2012? 23 General? Did you do it yourself, or did somebody do it for

24

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you?

The specifics of the

GENERAL PHIYEGA:

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telling of the Commission I don't have and I'm sure my

You've asked me that

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GENERAL PHIYEGA:

Page 7215 Page 7217 question yesterday and I did say that that was a joint try to use the time, Mr Chairman. May I ask you, do you 2 operation committee output and we also had our 2 prefer to be called General or Commissioner? 3 communications people in that environment. We had the team 3 GENERAL PHIYEGA: Anything is fine. 4 that were there, the commanders, as well as the COMS 4 MR BIZOS SC: I prefer to call you 5 people. 5 Commissioner, for reasons which may become clearer to you 6 during the course of our conversation. 6 MR MADLANGA SC: I asked you about the 7 7 briefing on the 16th and the update on the following day, GENERAL PHIYEGA: I'm comfortable. not about the authorship. 8 It might be helpful if you 8 CHAIRPERSON: 9 GENERAL PHIYEGA: 9 You asked me. called her National Commissioner, because otherwise -10 MR MADLANGA SC: Are you saying the 10 MR BIZOS SC: National Commissioner. 11 people concerned all sat down around a table and they all 11 CHAIRPERSON: - there may be confusion drafted the document? There wasn't a single person who 12 12 between her and us. actually took responsibility for the drafting? 13 13 MR BIZOS SC: And the provincial, yes. 14 **GENERAL PHIYEGA:** Yes, I am saying the 14 National Commissioner, very well. You were asked by one of 15 people that - remember the process of putting this the people, the journalists that sit around here day in and together, you asked me this question and I did say to you day out, Redi Tlhabi, whether the conduct of the police in 16 16 the JOC was responsible for - because these facts come from 17 17 shooting criminals encouraged the criminals to become various people. You asked who was in the field, who was 18 18 brazen. Did you say that to her? 19 GENERAL PHIYEGA: 19 where, and I think everybody was sitting there, that these She spoke about brazen. 20 are the facts coming from this environment and the 20 I responded to the brazen -21 communications people for instance would not have been in 21 MR BIZOS SC: Yes. 22 GENERAL PHIYEGA: 22 the field, they'd be sitting there as communication - the statement she 23 scribes. Mashego was there and Ria was there and they were 23 made. 24 24 writing, being fed information to do that. So it's a MR BIZOS SC: What did you say? 25 25 collaborative output. GENERAL PHIYEGA: I wouldn't recall Page 7216 Page 7218 1 MR MADLANGA SC: So that collaborative precisely. If you have process, the actual scribes were the communications people? 2 MR BIZOS SC: Let me remind you. 2 3 **GENERAL PHIYEGA:** Yes. CHAIRPERSON: Sorry, can you tell us on 4 MR MADLANGA SC: And who drafted the what occasion did this take place? 5 internal briefing note that was sent to the Department of 5 MR BIZOS SC: It's on the 16th of March International Relations; that is exhibit FFF4? 6 2013, according to my notes. 6 7 **GENERAL PHIYEGA:** 7 CHAIRPERSON: Thank you. It was the same 8 MR BIZOS SC: 8 process. "They are absolutely brazen 9 because we have the most beautiful Constitution that allows MR MADLANGA SC: General, did you have a rights." Then that was in inverted commas. It was shown 10 written text when you addressed the police parade on 20 10 11 August 2012? 11 on television. It was picked up, it wasn't denied by you. 12 GENERAL PHIYEGA: Nο 12 Do you concede that that is what you have said? 13 13 MR MADLANGA SC: Commissioners, those are GENERAL PHIYEGA: I do not deny that. all my questions. Thank you very much. And thanks to the 14 MR BIZOS SC: 14 Perhaps you can explain to 15 15 us why you chose to use the word "beautiful," which is National Commissioner as well. usually used in relation to cosmetic and fashion matters. 16 **GENERAL PHIYEGA:** Thank you. 16 17 CHAIRPERSON: Thank you, Mr Madlanga. Mr 17 What is it that they consider, or you consider "beautiful Constitution?" Please explain. 18 Bizos, I understand you're going to cross-examine next. Is 18 19 19 that correct? GENERAL PHIYEGA: Perhaps being a Mopedi 20 MR BIZOS SC: girl that I am, I took "busi," which may mean beautiful, That's correct. 21 CHAIRPERSON: Yes, we'll go on till just which may mean wonderful, which may mean good. I probably about 4 o'clock, which means you've got 20 minutes, unless made it a direct translation. I did not pay particular you want me to adjourn now for tomorrow morning, but I'm 23 attention to the language, but all I was saying, was that 24 happy if you wish to proceed we have a very good Constitution. CROSS-EXAMINATION BY MR BIZOS SC: I'II[15:45] MR BIZOS SC: You were not asked whether

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Page 7219 Page 7221 the Constitution was blue or white or what colour; you were force or service that you are heading ever express regret asked why did the criminals behave in the manner in which 2 that the liberal Constitution that we have is responsible 2 3 they did, and why did you say that they are "absolutely 3 for the criminality that the country is unfortunately 4 brazen because we have the most beautiful Constitution that 4 facing? Did you ever hear anyone of your subordinates 5 allows rights?" Explain that, please. Why did you use 5 expressing that view? those words? 6 GENERAL PHIYEGA: 6 No. 7 **GENERAL PHIYEGA:** 7 MR BIZOS SC: Not ever? I think if you were 8 GENERAL PHIYEGA: Not to me. 8 part of the discussion and the breaks that we had, we had 9 9 quite some discussion around rights and responsibilities MR BIZOS SC: Or publicly? 10 and that interview, entirely edited. It was pre-recorded, 10 **GENERAL PHIYEGA:** No, not to me. it was edited, and the issue of rights and responsibilities 11 MR BIZOS SC: 11 No, the question is not to 12 was seriously canvassed and discussed during that day. 12 you. Are you aware of any public statements made by your subordinates that the Constitution mollycoddles criminals 13 MR BIZOS SC: Am I misinterpreting your 13 14 statement that the criminals are absolutely brazen because 14 and that is the reason why we have high criminality? they, there is a beautiful Constitution that protects their 15 GENERAL PHIYEGA: 15 I'm not aware. 16 rights? Am I misreading it? 16 MR BIZOS SC: You must be the only South 17 **GENERAL PHIYEGA:** What I said was that 17 African who have not heard this. 18 our country has a good Constitution -18 MR SEMENYA SC: Chair, really -19 MR BIZOS SC: No, you didn't say that. 19 CHAIRPERSON: Mr Bizos, that's a comment. No, National Commissioner, you said that criminals are 20 20 You're not to make those. If there's a statement that you 21 brazen because we have the most beautiful Constitution that 21 think is a matter of general knowledge which you suggest 22 allows rights. Rights to whom? To the criminals, or not? 22 she knows about, you can put it to her, but don't make 23 **GENERAL PHIYEGA:** I thought you were 23 comments. 24 24 asking me what I was saying. MR BIZOS SC: I'm sorry, yes. I am going 25 MR BIZOS SC: to put to you that you well know that there is a body of No, I asked you what you Page 7220 Page 7222 meant. Please, you know, this is not a classroom in which South Africans who resent the rights afforded to the people 1 we're playing with words. Please try and answer the of South Africa and are yearning for the absence of such 2 3 questions. I asked you what you meant. Did you mean what 3 fundamental rights. Have you not heard anything? Have you 4 I have said and will argue you meant? not read anything to that effect? 5 5 **GENERAL PHIYEGA:** I do not mean what you **GENERAL PHIYEGA:** May I be assisted maybe to be able to answer that to say this body of people that said. 6 6 7 7 MR BIZOS SC: What did you mean? you're talking about, are which people? 8 8 **GENERAL PHIYEGA:** If you allow me, I MR BIZOS SC: Are there not people who 9 9 are writing newspaper letters, making editorial comments in would say I said we had a good Constitution. 10 MR BIZOS SC: No, that's not what you 10 some publications, that the criminals in South Africa are said. Nobody asked you whether we had a good Constitution 11 11 exploiting the rights that have been accorded to them in 12 or not. You were asked why were criminals so brazen, and 12 the Constitution, and this is why we have a high degree of 13 criminality? Have you never heard or read anything like 13 you said they are so brazen because we have the most 14 beautiful Constitution that allows for rights. You gave a 14 that? 15 15 germane answer to the question, did you not? You were not **GENERAL PHIYEGA:** That helps me. Yes, I 16 asked do we have an ugly or a beautiful Constitution. 16 do read about those things. 17 GENERAL PHIYEGA: I have given you my 17 MR BIZOS SC: Do you agree with them, or understanding of what I was saying and indeed the way you 18 18 you disagree with them? are interpreting it, I'm saying I am not interpreting it 19 GENERAL PHIYEGA: I do not agree with the way you are interpreting it. 20 20 them.

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23

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MR BIZOS SC:

No.

Did any members of the

Do you believe, or did you

21

MR BIZOS SC:

GENERAL PHIYEGA:

MR BIZOS SC:

ever believe or did you ever express a view that the

Constitution was mollycoddling the criminals?

You do not agree with them.

Now why did you answer the question that you did, why are

the most beautiful Constitution that allows rights? I'm

going to put to you - I don't want to repeat myself - that

they brazen, and they are absolutely brazen because we have

Page 7223 Page 7225 you actually made a derogatory remark in relation to our auestion - I'm entitled -1 Constitution and the rights that it guarantees for the 2 CHAIRPERSON: 2 What is happening, as I 3 people of South Africa. Do you admit it or deny it, so 3 understand, is Mr Bizos is asking you do you agree, or do 4 that we can get on? you accept that a possible cause of the increased 5 GENERAL PHIYEGA: 5 criminality in the country was the misconduct of two of I deny it. MR BIZOS SC: your predecessors. Is that your question? 6 You could have given a 6 7 7 MR BIZOS SC: different answer, National Commissioner, and without any That will be it. 8 CHAIRPERSON: 8 disrespect to you, but two of your predecessors, it may Ja. 9 9 well be that criminals benefited from the fact that two of **GENERAL PHIYEGA:** I do not agree, because 10 your predecessors, one was jailed and the other was sacked 10 criminality has many causes. for corruption. You could have given that answer as to why 11 MR BIZOS SC: Could that be one? 11 12 12 we have such high degree of criminality, couldn't you? **GENERAL PHIYEGA:** I've already said I 13 MR SEMENYA SC: Chair, the criminality in 13 don't agree. 14 the country can't always sell because there was a 14 MR BIZOS SC: Could the criminality have 15 been as a result of the inefficiency of the police force, 15 predecessor who was sacked, another one who was jailed. as it was renamed? Could it be because of the 16 CHAIRPERSON: I'm not quite sure that's 16 17 what the question means. I'm not quite sure what the 17 inefficiency? 18 question means. Perhaps Mr Bizos should rephrase it and 18 **GENERAL PHIYEGA:** I still do not agree. 19 then you can -19 MR BIZOS SC: Sorry, I didn't hear your 20 MR BIZOS SC: I don't understand the 20 answer. 21 objection. 21 **GENERAL PHIYEGA:** I do not agree. 22 CHAIRPERSON: Well, may I suggest you 22 MR BIZOS SC: You don't agree. Could it 23 reformulate your question and then Mr Semenya can then, if 23 have been that they were brazen because of the number of 24 he wants to, give us the focus of it. 24 complaints that there have been about police torture and 25 MR BIZOS SC: Did you know that two of ill-treatment of arrested persons? Page 7224 Page 7226 your predecessors, one was convicted of corruption and the GENERAL PHIYEGA: 1 I do not know. other was removed from office for alleged corruption? 2 2 MR BIZOS SC: Could it have been that a 3 Selebi and Bheki Cele. Do you know that? 3 number of citizens have been killed by the police? 4 MR MADLANGA SC: Mr Chairman, 4 **GENERAL PHIYEGA:** Maybe before I answer 5 Commissioners, may I offer to make a correction? I do not 5 this one, let me try to understand. Are you saying the know whether it's proper. I was actually involved in the criminals are conducting the crime they are, are doing the 6 6 7 7 criminality that they are doing because there are people Cele matter and the finding was not one of corruption, it 8 8 was one of lack of proper management. I'm putting it very who are killed by the police? 9 9 broadly. Yes, we had argued strongly for a finding on MR BIZOS SC: Yes, as an act of revenge. 10 corruption, but we did not succeed on that. So this is not 10 How many people have the police killed in the last year, 11 correct. the last year meaning 2012? Do you know? Did you find 11 12 MR BIZOS SC: Sorry, thank you. One was 12 out? 13 convicted and the other was sacked for incompetence, if -13 **GENERAL PHIYEGA:** So I should understand or misconduct. Would that be a matter that may have led, 14 that the criminality is about revenge, it's a war? 14 if those actions led to non-proper policing, might that not 15 MR BIZOS SC: How many ordinary people 15 have been a reason for the criminality that we have in the have been killed by the police in 2012? Do you know? 16 16 17 country? 17 **GENERAL PHIYEGA:** I can get those 18 CHAIRPERSON: Before she answers the 18 statistics from IPID. question, we have an objection from Mr Semenya that I must 19 19 MR BIZOS SC: You don't remember? 20 deal with. 20 GENERAL PHIYEGA: Not off-hand. 21 MR SEMENYA SC: Chair, the objection is 21 MR BIZOS SC: Why did you mention to us it cannot be because of the predecessors, one being sacked the conversation that you had in Tanzania that there are 22 on misconduct, another one jailed, that can explain the 23 only 10 policemen that were killed in Tanzania for the last 24 criminality in South Africa. 24 year? Why did you mention it in your evidence? MR BIZOS SC: I'm entitled to put the 25 GENERAL PHIYEGA: Because in my evidence

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Page 7227 I make reference to police killings. 1 2 MR BIZOS SC: You wanted to inform the 3 Commission and the public in South Africa, look at the wonderful record of Tanzania, there were only 10 policemen 5 killed and about very many more were killed in South Africa? 6 7 GENERAL PHIYEGA: I'm not using words such as "wonderful." I was just giving a comparative 8 9 analysis that I have made. MR BIZOS SC: 10 If you -CHAIRPERSON: Mr Bizos -11 I'll just finish this off, 12 MR BIZOS SC: 13 Mr Chairman. 14 CHAIRPERSON: Alright. 15 MR BIZOS SC: Did you tell your opposite number in Tanzania how many people were killed by the 16 17 police in Tanzania? 18 GENERAL PHIYEGA: It was not part of that 19 conversation and he did not ask me. 20 MR BIZOS SC: No, but you were there and 21 you mentioned it as a matter of relevance because of 22 comparative purposes. Surely the proper comparison would 23 have been how many people did the Tanzanian police kill, 24 and by way of contrast, how many people in South Africa were killed from either side. That would have been a 25 Page 7228 proper enquiry and proper information to put before the 1 2 Commission. 3 GENERAL PHIYEGA: Advocate, that was not 4 our conversation. I just want to put to you 5 MR BIZOS SC: finally on this topic -6 7 GENERAL PHIYEGA: I beg your pardon? 8 MR BIZOS SC: I'm going to put to you 9 finally for your comment that you are actually concerned not to say a single word which may be uncomplimentary to 10 11 the South African Police. You are patting them on the 12 back. You did so on the 17th. You did so on the 20th. You 13 are doing so in the witness box in the lengthy crossexamination. What do you say to that? 14 [16:05] GENERAL PHIYEGA: 15 I do not agree, but I 16 cannot change your assertion. 17 MR BIZOS SC: Well [inaudible], thank you 18 very much for the opportunity. 19 CHAIRPERSON: The Commission will now adjourn until 9:30 tomorrow morning 21 [COMMISSION ADJOURNED] 22 23

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